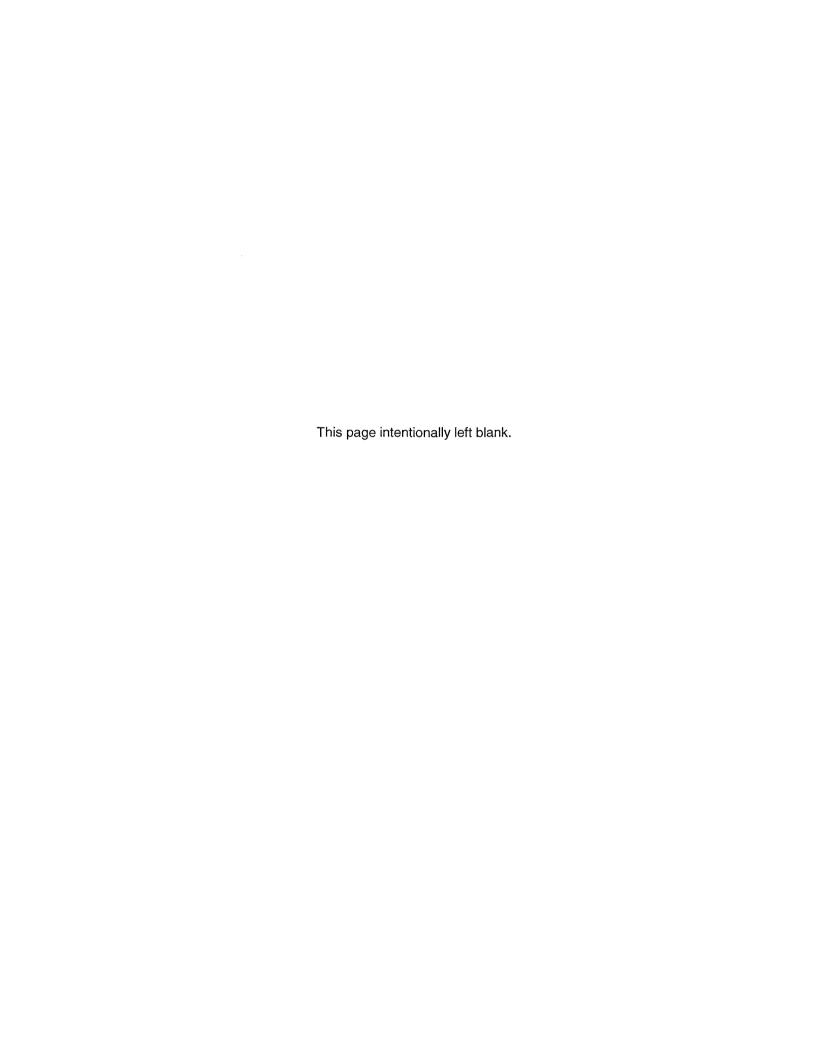
Milwaukee, Wisconsin

FINANCIAL STATEMENTS

Including Independent Auditors' Report

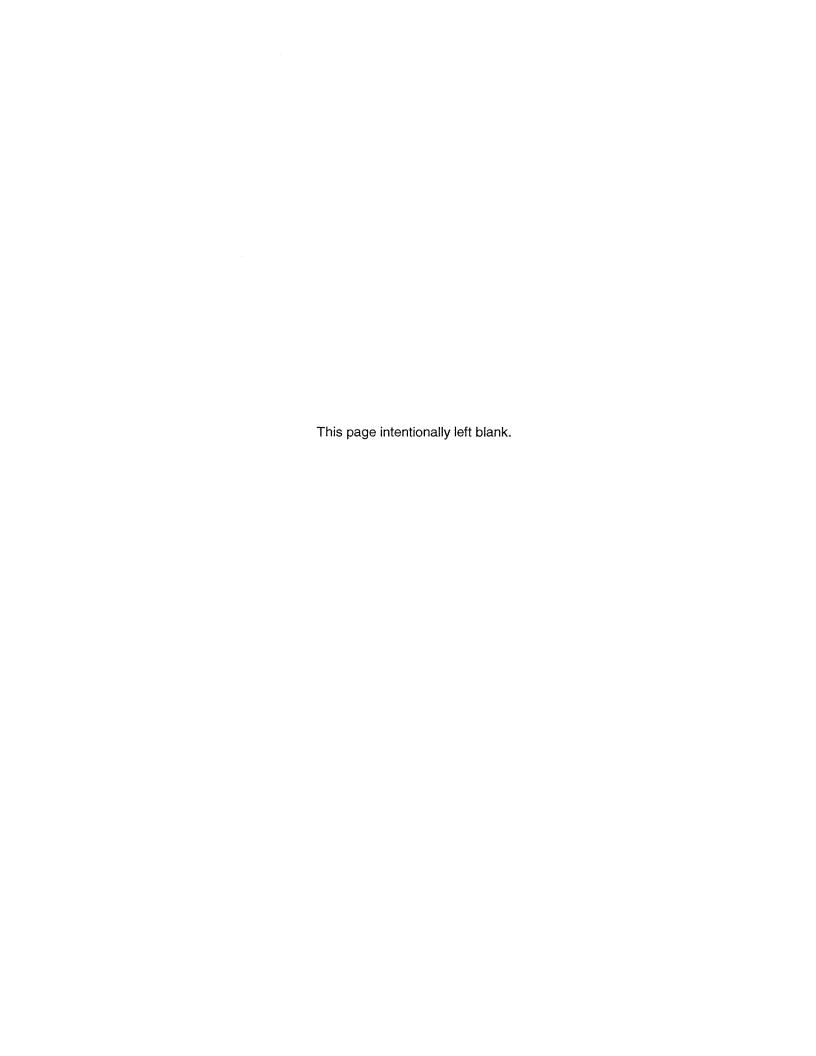
As of and for the Year Ended June 30, 2016



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## INDEPENDENT AUDITORS' REPORT

To the Board of Education Milwaukee Public Schools Milwaukee, Wisconsin

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Milwaukee Public Schools, Wisconsin, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Milwaukee Public Schools's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the Milwaukee Public Schools's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Milwaukee Public Schools's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the Board of Education Milwaukee Public Schools

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Milwaukee Public Schools, Wisconsin, as of June 30, 2016 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

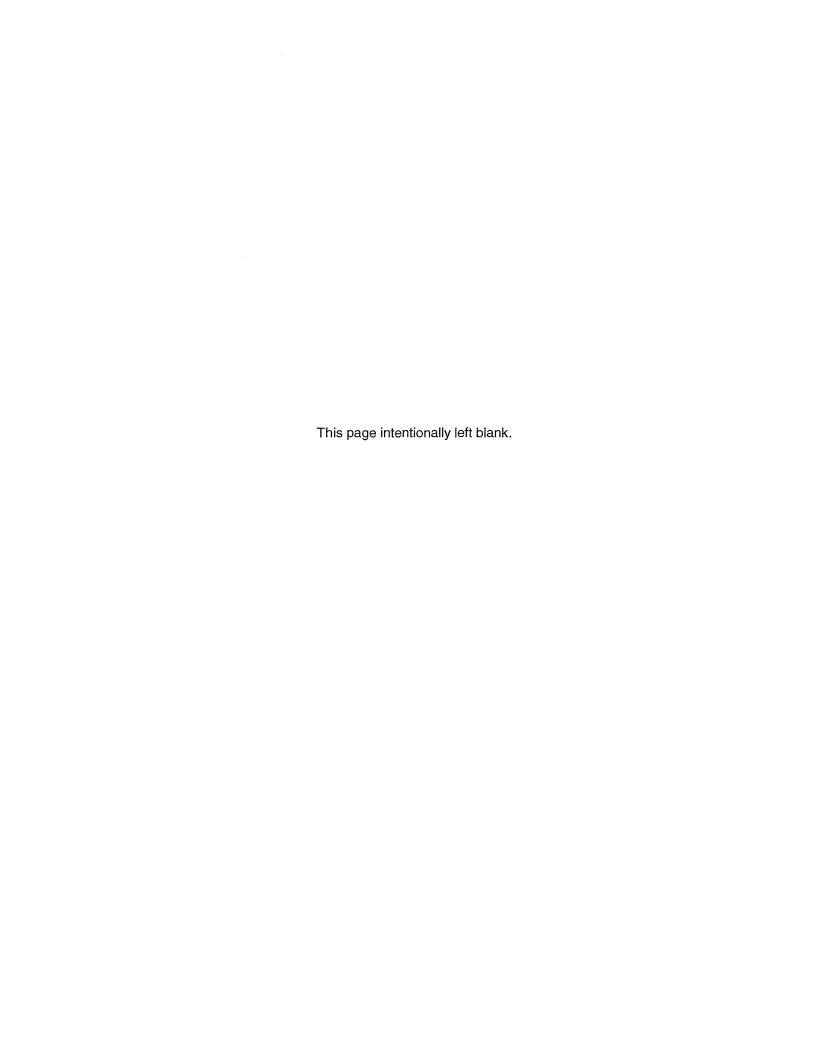
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Milwaukee Public Schools's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

Baker Telly Vinhow Brance, LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2017 on our consideration of the Milwaukee Public Schools's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Milwaukee Public Schools's internal control over financial reporting and compliance.

Milwaukee, Wisconsin January 27, 2017



Management's Discussion and Analysis

June 30, 2016

(Unaudited)

## INTRODUCTION

This discussion and analysis of the financial performance of Milwaukee Public Schools (MPS or the District) provides an overview of the District's financial activities for the fiscal year ended June 30, 2016. The intent of the management discussion and analysis is to look at the financial performance of MPS as a whole. It should be read in conjunction with the financial statements.

# FINANCIAL HIGHLIGHTS

The District's government-wide financial statements reflect the following:

- Total net position of MPS decreased to (\$79.4 million) at June 30, 2016, from (\$70.6 million) at June 30, 2015, a decrease of approximately \$8.8 million, or 12.5%. This decrease is primarily due to *GASB Statement No. 68*, *Accounting for Pensions* which accounted for \$25 million of the decrease, an approximately \$12 million increase in capital assets, and a \$4.5 million decrease in unearned revenues.
- Total revenues increased to \$1.179 billion in fiscal year 2016 (FY16), up from \$1.176 billion in fiscal year 2015, an increase of approximately 0.3% or \$3 million. The increase is primarily attributable to \$3.9 million in equalization aid.
- Total expenses increased to \$1.188 billion, up from \$1.131 billion for the year ended June 30, 2015, an increase of 5.0% or \$57 million. This increase primarily attributable to *GASB Statement No. 68, Accounting for Pensions* which accounted for \$25 million of the increase and \$17 million of the Regional Development Plan.

The District's governmental fund financial statements reflect the following:

- Total fund balances of the District's governmental funds decreased \$480,243 in fiscal year 2016. This decrease included a \$.7 million increase in the General Fund, a \$5.5 million decrease in the Construction Fund, a \$4.3 million increase in the School Nutrition Fund, and no change in the Nonmajor Governmental Funds.
- The \$662,309 increase in the General Fund balance is the result of a prior bond sinking fund expense reclassified as a prepaid asset.
- The decrease in the Construction fund balance is the result of project construction costs.
- The \$4.3 million increase in the School Nutrition fund balance is attributable to increase in federal meal reimbursements due to the District's participation in the Community Eligibility Program (CEP) which provides a healthy breakfast and lunch at no charge to all students at MPS schools. The CEP program resulted in a reduction in lunch room sales.
- Total fund balances for all governmental funds at June 30, 2016 were \$129.4 million. Of this amount, \$12.0 million was nonspendable, \$54.8 million was restricted for self-insurance, debt service, flex spending, school nutrition services, long term capital investment and capital projects, \$21.0 million was committed for construction, \$1.0 million was assigned, and \$40.6 million remains unassigned.

Management's Discussion and Analysis
June 30, 2016

(Unaudited)

## OVERVIEW OF THE FINANCIAL STATEMENTS

Below is an outline of the remaining sections of this annual report in the order in which they are presented. Following the outline is a brief description of each section.

# 1. Management's Discussion and Analysis (this section)

## 2. Basic Financial Statements

- Government-wide Financial Statements
  - Statement of Net Position
  - Statement of Activities
- Fund Financial Statements
- Notes to Basic Financial Statements

# 3. Required Supplementary Information (RSI)

- Budget-to-Actual Comparison
- Employee Pension Plan Liabilities, Current and Past Service
- OPEB Schedule of Funding Programs and Employer Contributions
- Schedule of Proportionate Share of Net Pension Asset/Liability

**Management's Discussion and Analysis** section discusses the financial performance of MPS during the year ending June 30, 2016. It includes an overview of the financial statements of the District and a report on the budgetary highlights.

The Basic Financial Statements section includes both Government-wide and Fund Financial Statements. Government-wide financial statements report information about MPS as a whole, using accounting methods similar to those used by private sector companies. Two government-wide statements are presented. The statement of net position includes all of the District's assets and deferred outflows and liabilities and deferred inflows of the governmental funds. The District does not have any proprietary funds and the fiduciary funds are not included in the statement of net position. The statement of activities includes all revenues and expenses of the District, irrespective of when cash is actually received or paid out. The intent of these government-wide statements is to present a snapshot of the District's net position, and to provide an explanation of material changes that occurred since the prior year. Net position—the difference between assets, deferred outflows, deferred inflows, and liabilities—is one way to measure the District's financial strength.

The fund financial statements provide detailed information about the District's significant funds, rather than MPS as a whole. A fund is an accounting entity with a self-balancing set of accounts for recording assets, deferred outflows, deferred inflows, liabilities, revenues, and expenditures. Funds are created to carry on specific activities or attain certain objectives in accordance with special regulations or limitations. There are three types of funds: governmental, proprietary, and fiduciary. MPS does not have any proprietary funds. Table 1 summarizes various features of each of these funds.

Management's Discussion and Analysis

June 30, 2016

(Unaudited)

Table 1

Major Features of MPS' Government-wide and Fund Financial Statements

Fiduciary Funds
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; e.g. employee
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osition
ment of changes in
ary net position
accounting and
ic resource focus
ts and liabilities,
ancial and capital,
rm and long-term
nues and expenses
ng during the year,
ess of when cash is
d or paid

Governmental Funds — Most of the District's basic services are included in governmental funds, which focus on (1) cash and other financial assets that can readily be converted to cash flow and (2) the balances remaining at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or less financial resources to finance MPS programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided that explains the relationship between them.

Fiduciary Funds — MPS is the trustee, or fiduciary, for its employees' pension plans. The District is also responsible for other assets that — because of a trust arrangement — can be used only for the trust beneficiaries. MPS is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the District's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position.

Management's Discussion and Analysis

June 30, 2016

(Unaudited)

Required supplementary information (RSI) includes a budget-to-actual comparison that provides readers with information about the accuracy with which management was able to project the District's revenue and expenditure categories. In addition, RSI includes information concerning MPS' employee pension plan costs and OPEB. Schedules are included. One schedule shows the District's progress toward funding its *past* service liability. The other is a schedule of employer contributions that focuses on payment of *current* pension fund costs.

## GOVERNMENT-WIDE FINANCIAL STATEMENTS

#### Statement of Net Position

Total net position decreased from the prior year by \$8.8 million. This decrease is primarily due to implementation of *GASB Statement No. 68, Accounting for Pensions* which accounted for \$25 million of the decrease, an approximately \$11 million increase in capital assets, and a decrease of \$4.5 million of unearned revenues.

MPS ended its fiscal year with a net position of (\$79.4) million, of which \$500.0 million was net investment in capital assets, \$14.4 million was restricted for debt service, and (\$593.8) million was an unrestricted deficit. The unrestricted deficit is primarily the result of a \$516.2 million OPEB liability. In November 2003, the MPS Board of School Directors took action to refinance the pension liability, which at that time was owed to the Wisconsin Retirement System. The District issued pension bonds in the amount of \$168.1 million to fully fund future employee pension benefits granted through collective bargaining. At June 30, 2016 the balance of the outstanding pension debt grew to \$188.8 million due to the pension financing including capital appreciation securities which accrete over time.

Management's Discussion and Analysis
June 30, 2016
(Unaudited)

Table 2

Condensed Statement of Net Position (Deficit)

(in thousands)

	Governmental Activities				
	-	2016	2015	Difference	
Capital assets, net	\$	632,475 \$	620,524 \$	11,951	
Noncapital assets and deferred outflows of resources		636,268	449,476	186,792	
Intangible assets		15,812	16,153	(341)	
Total assets and deferred outflows of resources	_	1,284,555	1,086,153	198,402	
Current liabilities		125,208	123,946	1,262	
Noncurrent liabilities and deferred inflows of resources		1,238,720	1,032,823	205,897	
Total liabilities and deferred inflows of resources		1,363,928	1,156,769	207,159	
Net position:					
Net investment in capital assets		500,042	489,612	10,430	
Restricted		14,369	83,694	(69,325)	
Unrestricted (deficit)		(593,784)	(643,922)	50,138	
Total net position (deficit)	\$ .	(79,373) \$	(70,616) \$	(8,757)	

Capital Assets increased by \$12.0 million. The increase is the net result of Construction in Progress increasing by \$18.9 million, Buildings, and Furniture increasing by \$15.6 million, and Accumulated Depreciation increasing by \$22.5 million.

Notable changes in Noncapital Assets is the result of *GASB Statement No. 68, Accounting for Pensions* which accounted for \$163.4 million of the increase and Deferred Cash Flow Hedges-Unrealized Loss on Derivatives is reported as the District applies hedge accounting for derivatives that are deemed effective hedges. Under hedge accounting, a decrease in the fair value of a hedge is reported as a deferred cash flow hedge on the statement of net position. For the reporting period, all the District's derivatives met the effectiveness test. The noncurrent asset component of the increase in fair value is \$24.2 million and the noncurrent asset component is \$73.9 million.

Management's Discussion and Analysis

June 30, 2016

(Unaudited)

Current liabilities increased \$1.3 million in the current year. This is primarily due to \$1.1 million of pension bond payments.

A notable change in Noncurrent liabilities is the result of \$24.2 million increase in derivative instruments and *GASB Statement No. 68, Accounting for Pensions* which accounted for \$188.6 million of the increase.

# **Statement of Activities**

Table 3 shows that on a government-wide basis, the District ended fiscal year 2016 with a decrease in net position of \$8.8 million, compared to an increase of \$45.4 million in fiscal year 2015.

Management's Discussion and Analysis
June 30, 2016
(Unaudited)

# Schedule of Revenues and Expenses (in thousands)

		Governmental Activities				
		2016		2015		Difference
Program revenues: Charges for services Operating grants and contributions Capital grants and contributions	\$	19,548 265,979 16,348	\$	17,160 286,680 849	\$	2,388 (20,701) 15,499
Total program revenues		301,875		304,689		(2,814)
General revenues: Property taxes Other taxes Federal and state aid Interest and investment earnings Gain on sale of capital assets Miscellaneous		300,634 810 570,219 4,349 333 1,020		302,279 1,837 563,629 2,913		(1,645) (1,027) 6,590 1,436 333 87
Total general revenues		877,365		871,591		5,774
Total revenues		1,179,240	. <u>—</u>	1,176,280		2,960
Expenses: Instruction Community services Pupil and staff services General administration Business services School nutrition Interest on long-term debt Bond issuance cost		681,195 27,789 128,939 112,899 169,413 50,101 17,652		647,365 29,312 131,799 98,125 160,678 47,234 16,332		33,830 (1,523) (2,860) 14,774 8,735 2,867 1,320
Total expenses		1,187,997		1,130,845		57,152
Increase (decrease) in net position Net Position-Beginning of Year Net Position-End of Year	s <u> </u>	(8,757) (70,616) (79,373)		45,435 (116,051) (70,616)	· -	(54,192) 45,435 (8,757)

Total revenues increased \$3.0 million or 0.3% over the prior year. The greatest changes came in the area of General-Federal and State Aid. Federal and State Aid increased by \$3.9 million due to increase in equalization aid.

Total expenses increased by \$57 million, or 5.0%. This increase in instruction expense is primarily attributable to *GASB Statement No. 68, Accounting for Pensions* which accounted for \$25 million of the increase and \$17 million of the Regional Development Plan.

Management's Discussion and Analysis
June 30, 2016
(Unaudited)

# **Capital Assets**

Table 4 shows that at June 30, 2016, MPS had \$1.255 billion in capital and intangible assets including Land, Buildings, Leasehold Improvements, Furniture and Equipment, and Software. This amount represents a net increase of \$38.1 million from the previous year. The primary driver of this increase is the Construction In Progress, Buildings and Software, which rose \$18.9 million, \$15.2 million and \$3.6 million respectively.

More detailed information can be found in Table 4 and in Note 5 to the District's financial statements.

Table 4
Change in Capital and Intangible Assets
(in thousands)

	Beginning balance	Increases	Decreases	Ending balance
Governmental activities: Capital and intangible assets:				
Land	\$ 31,106 \$	<u> </u>	_ \$	31,106
Construction in progress	14,293	34,078	15,218	33,153
Buildings	1,050,173	15,218		1,065,391
Leasehold improvements	12,219	_		12,219
Furniture and equipment	51,893	1,144	695	52,342
Software	57,475	6,612	3,017	61,070
Total capital and intangible assets Accumulated depreciation	1,217,159	57,052	18,930	1,255,281
and amortization	(580,483)	(27,194)	(683)	(606,994)
Total Capital and intangible assets, net	\$ 636,676 \$	29,858 \$	18,247 \$	648,287

Management's Discussion and Analysis

June 30, 2016

(Unaudited)

# Long-term Debt

Long-term debt at June 30, 2016 was \$359.3 million with debt retirements totaling \$7.8 million.

Table 5

Change in Long-term Debt and Capital Lease Obligations
(in thousands)

		July 1, 2015		Issuances		Retirements	_	June 30, 2016
Governmental activities:								
Americans with Disabilities								
Act loans	\$	3,482	\$	_	\$	870	\$	2,612
Neighborhood School								
Initiative bonds		76,172		_		6,113		70,059
Qualified School Construction	Bonds	49,018				(28)		49,046
Qualified Zone Academy bond	s	1,418				505		913
Pension refinancing debt		187,706		**********		(1,086)		188,792
Capital leases		38,000		AAAAAAAAA				38,000
Other intergovernmental debt	_	11,354		2000AT003%		1,434		9,920
Total debt	\$_	367,150	_\$_	<u></u>	_\$	7,808	_\$_	359,342

The Neighborhood School Initiative (NSI) debt is part of a state of Wisconsin-sponsored program intended to increase the capacity and improve the quality of Milwaukee's neighborhood schools. The outstanding debt is in the form of revenue bonds issued by the Redevelopment Authority of the City of Milwaukee on behalf of MPS, and is secured through bond insurance and a moral obligation pledge by the state of Wisconsin. A total of \$112,040,000 of NSI debt was issued, with the first tranche issued in February 2002 (Series 2002A) in the amount of \$33,300,000, and the second tranche sold on November 5, 2003 (Series 2003A) in the amount of \$78,740,000. On February 1, 2007 MPS completed an advance refunding of \$29,260,000 of the second tranche (Series 2003A) and also retired \$5.1 million of bonds from that same tranche. On May 6, 2013, the District, through RACM, issued \$45,570,000 of Refunding Revenue Bonds for a current refunding of Series 2002 and Series 2003 bonds callable on August 1, 2013. This resulted in a \$6.4 million gain for the district over the life of the refunded debt. Approximately \$6.1 million of NSI debt was retired in fiscal year 2016.

The Qualified Zone Academy Bond (QZAB) debt is in the form of lease-purchase agreements collateralized by the assets purchased with the proceeds. The QZAB program is sponsored by the Internal Revenue Service (IRS) and provides interest-free capital for the purpose of promoting academic programs in partnership with the business community. QZAB debt has been used to support the purchase of furniture and equipment, and to make building improvements at several MPS schools. Interest on the debt is paid by the IRS via tax credits to the lender. QZAB debt decreased by \$505,293 in fiscal year 2016.

Management's Discussion and Analysis

June 30, 2016

(Unaudited)

In December 2003, the city of Milwaukee, in connection with an intergovernmental cooperation agreement, issued \$168,051,136 in bonds on behalf of the District to refund pension-related debt for the Wisconsin Retirement System totaling \$165,505,293. In June 2006, MPS spent \$5.9 million to retire \$8.5 million of face value pension-related capital appreciation notes. The fiscal year 2016 ending balance is greater than the beginning balance given a portion of the District's pension debt is in the form of capital appreciation securities which appreciate each year.

On June 30, 2015, the District entered into \$38,000,000 of new capital lease obligations to fund major modifications/improvements at various school facilities, the complete demolition and construction of a new athletic facility at South Stadium, and the complete modernization of the athletic facility at Custer Stadium. The financing vehicle for the capital lease was lease revenue bonds, designated as Qualified School Construction Bonds (QSCB), issued through the Redevelopment Authority of the City of Milwaukee (RACM). Of note, under current law, the interest on the \$38.0 million of capital leases is partially reimbursed to the District by the federal government.

Additional information is provided in Table 5 on the previous page, and in note 7 to the District's financial statements.

#### **FUND FINANCIAL STATEMENTS**

Milwaukee Public Schools has three major funds reported on the governmental fund statements. The major funds are the General Fund, School Nutrition Services Fund, and the Construction Fund.

- The year-end General fund balance increased \$662,309 over the prior year-end. The increase in the General fund balance is the result of a prior bond sinking fund expense reclassified as a prepaid asset.
- The decrease in the Construction fund balance is the result of project construction costs.
- The \$4,338,214 increase in the School Nutrition fund balance is attributable to increase in federal meal reimbursements due to the District's participation in the Community Eligibility Program (CEP) which provides a healthy breakfast and lunch at no charge to all students at MPS schools. The CEP program resulted in a reduction in lunch room sales.

# NOTES TO BASIC FINANCIAL STATEMENTS

The notes to the basic financial statements supplement the basic financial statements by providing detailed descriptions of the District's significant accounting policies and presenting data that identifies changes that occurred throughout the year.

# **BUDGETARY HIGHLIGHTS**

Annual budgets are prepared on a basis consistent with accounting principles generally accepted in the United States of America for the general, construction, and other non-major governmental funds. Annual unencumbered appropriations lapse at fiscal year-end.

In May 2015, the MPS Board of School Directors (the Board) adopted the District's fiscal 2016 budget (July 1, 2015 – June 30, 2016). The adopted budget by necessity used a *projection* of the fiscal 2016 student enrollment. In October 2015, the Board amended the budget to take into account the *actual* student enrollment as measured on the third Friday in September 2015, as required by Wisconsin State Statute. The October amendment process is important to MPS in that its two principal revenue sources, state general aids and property taxes, are predicated on actual MPS enrollment.

Management's Discussion and Analysis

June 30, 2016

(Unaudited)

The October adjustment process also incorporates all other changes in revenue and expenditure projections that result from having current information. The adopted budget, as amended, becomes the District's final budget.

In October 2015, the Board approved a revised fiscal year 2016 (FY16) General Fund expenditure budget in the amount of \$1,121,986,436. This amount included prior year encumbrances and carryover authority.

Actual General Fund expenditures for FY16 were over 95% of the FY16 revised General Fund budget.

## Current Economic Facts and Next Year's Budget

In October 2016, the MPS Board approved a revised FY17 General Fund budget of \$1,142,661,444. The FY17 budget includes prior year encumbrances and carryover appropriation authority and is up 0.7% from the FY16 General Fund Budget.

The District's revenue limit for FY17 is \$822,405,065, a \$3.3 million or 0.4% decrease below FY16. The FY17 revenue limit is based on prior year revenues, three-year enrollment trends and other factors determined by the biennial state budget process.

State general aids, primarily equalization aid, increased 1.7% to \$549,888,607. Equalization aid is based on the following: (1) expenditures and enrollment of the prior year, (2) district property values, which the State considers to be a measure of community wealth. The MPS aid required for Milwaukee Parental Choice Program (MPCP) in FY17 is \$48.6 million.

The MPS District-Wide FY17 Amended Adopted Budget totals \$1,196,354,446. This is 2.4% more than the FY16 Amended Adopted Budget of \$1,168,690,105. The increase is the result of planned borrowing of \$27 million in the construction fund.

Approximately 90 cents of every dollar budgeted in the School Operations Fund has been allocated for educating the City of Milwaukee children. Education is provided through MPS traditional and charter schools, open enrollment or with MPS contracted schools. Six cents of every dollar budgeted has been allocated for non-school-based staff and services. The remaining four cents of every dollar are for costs that are necessary to run schools such as utilities, insurance, technology licenses and debt repayment.

District total enrollment, based on Third Friday September 2016 counts, is 83,654. This is up 0.4% from FY16. Enrollment in the District's Traditional, Charter, and Non-Instrumentality Charter Schools enrollment is up 1.7% from FY16 to FY17.

The 2016-17 Budget reflects the district's ongoing commitment to fiscal responsibility and an emphasis on student achievement. Resources have been allocated to allow for an increase of support positions in schools, some for the direct support of students and others for the ongoing development of teachers. The district is expanding summer school as well as city-wide programs to serve youth in non-school hours.

Management's Discussion and Analysis

June 30, 2016

(Unaudited)

# REQUESTS FOR INFORMATION

This financial report is designed to provide citizens, taxpayers, parents, students, investors, and creditors with a general overview of MPS' finances and to demonstrate the District's accountability for the funds it receives. If you have questions about this report or need additional financial information, you can contact:

Milwaukee Public Schools
Office of Finance
5225 West Vliet Street
Milwaukee, WI 53208
Or visit our website at: www.milwaukee.k12.wi.us

# Statement of Net Position (Deficit)

As of June 30, 2016

	Governmental Activities
Assets and Deferred Outflows of Resources	
Currents:	
Assets:	g 96 619 075
Cash and investments (note 2) Accounts receivable, net (note 3)	\$ 86,618,975 9,157,832
Due from other governments (note 3)	78,356,134
Inventory and other assets (note 1(g))	1,643,145
Prepaid items (note 1(g))	9,453,791
Total current assets	185,229,877
Noncurrent assets:	
Restricted cash and investments (note 1(d))	39,133,052
Deposits for self-insurance (note 1(1))	8,069,749
Capital assets not being depreciated (note 5)	64,258,068
Capital assets being depreciated, net (note 5) Intangible assets, net (note 5A)	568,217,332 15,811,812
Restricted Assets (note 10)	13,811,812
Bond Sinking Fund (note 7)	11,561,538
Total noncurrent assets	707,051,551
Deferred outflows of resources:	***************************************
Deferred outnows of resources.  Deferred loss on refunding	618,206
Deferred cash flow hedges - unrealized loss on derivatives (note 7)	73,890,990
Related to pension - WRS	232,979,797
Related to pension - ERS	66,693,849
Related to pension - ASC & Teachers Supplementals	18,091,047
Total assets and deferred outflows of resources	1,284,555,317
Liabilities and Deferred Inflows of Resources	
Current liabilities:	00 (71 770
Accounts payable and other current liabilities	92,671,770
Accrued interest payable on long-term liabilities Current portion of long-term obligations (note 7)	3,841,646 28,694,202
Total current liabilities	125,207,618
-	
Noncurrent liabilities:  Noncurrent portion of long-term obligations (note 7)	862,772,539
Net Pension Liability - WRS	43,792,878
Net Pension Liability - ERS	53,735,000
Net Pension Liability - ASC & Teachers Supplementals	98,198,863
Total noncurrent liabilities	1,058,499,280
Deferred inflows of resources:	
Deferred gain on refunding	88,545
Unearned revenue	7,118,832
Derivative instruments liability (note 7) Related to pension - WRS	73,890,990 92,161,365
Related to pension - WKS Related to pension - ERS	4,019,000
Related to pension - ASC & Teachers Supplementals	2,942,914
Total liabilities and deferred inflows of resources	1,363,928,544
Net Position	
Net investment in capital assets	500,041,665
Restricted for debt service	14,368,921
Unrestricted (Deficit)	(593,783,813)
Total net position (deficit)	\$ (79,373,227)

# Statement of Activities

For the Year Ended June 30, 2016

Functions/programs		Expenses	Charges for services	Program revenues Operating grants and contributions	Capital grants and contributions	Net (expenses) revenues and changes in net position		
Governmental activities: Instruction	\$_	681,195,330	8,619,364	184,229,896	16,348,227	(471,997,843)		
Support services: Community services Pupil and staff services General, administration, and		27,789,456 128,939,561	4,365,200	5,559,121 18,367,601		(17,865,135) (110,571,960)		
central services Business services School nutrition services Interest on long-term debt		112,898,587 169,413,167 50,101,295 17,651,925	5,398,788 1,164,444	5,580,111 52,242,705		(112,898,587) (158,434,268) 3,305,854 (17,651,925)		
Bond issuance costs	_	8,762	<u> </u>		****	(8,762)		
Total support services	_	506,802,753	10,928,432	81,749,538		(414,124,783)		
Total school district	\$ _	1,187,998,083	19,547,796	265,979,434	16,348,227	(886,122,626)		
General revenues: Taxes: Property taxes levied for general purposes Property taxes levied for construction Property taxes levied for debt service								
		Property taxes levied Other taxes	i for community ser	vices		17,065,872 810,337		
Federal and state aid not restricted to a specific purpose: General (equalization aid) 5 Other Miscellaneous Interest and investment earnings Gain on sale of capital assets								
Total general revenues								
			hange in net positio			(8,757,239)		
		Net position—Beginning	of Year (deficit)			(70,615,988)		
	1	Net position—Ending of	Year (deficit)		\$	(79,373,227)		

Balance Sheet Governmental Funds As of June 30, 2016

Assets		General	Capital Projects Construction	Special Revenue School Nutrition Services	Nonmajor governmental funds	Total governmental funds
Deposits with the City of Milwaukee and other cash (note 2)	\$	62,547,125	24,071,850			86,618,975
Receivables, net: Accounts (note 3) Due from other governmental units (note 3) Due from other funds (note 4)		6,751,905 67,438,621	2,405,927 	7,326,315	3,591,198	9,157,832 78,356,134 5,111,130
Total receivables		74,190,526	7,517,057	7,326,315	3,591,198	92,625,096
Restricted cash and investments (note 1(d)) Inventories and other assets (note 1(g)) Prepaid items (note 1(g)) Deposits for self-insurance (note 1(l))		18,438,783 1,643,145 9,453,791 8,069,749	20,694,269			39,133,052 1,643,145 9,453,791 8,069,749
Total assets	\$	174,343,119	52,283,176	7,326,315	3,591,198	237,543,808
Liabilities, Deferred Inflows of Resources and Fund Balances					***************************************	
Liabilities:						
Accounts payable Accrued salaries and wages Accrued claims for self-insurance (note 9) Accrued pension payable (note 10) Other accrued expenditures Due to other funds (note 4)	\$	47,224,534 11,083,482 22,748,521 4,287,016 15,930 1,076,535	5,308,399	1,961,394 — — — — 485,891	42,494 ———————————————————————————————————	54,536,821 11,083,482 22,748,521 4,287,016 15,930 5,111,130
Total liabilities		86,436,018	5,308,399	2,447,285	3,591,198	97,782,900
Deferred inflow of resources (note 1(o)) Unearned revenue Fund balances:	***************************************	7,607,958	2,770,000	1,387	*****	10,379,345
Non Spandable						
Non-Spendable Noncurrent Receivable Inventories and other assets Prepaid items Noncurrent Advances Restricted:		923,445 1,643,145 9,453,791		400000 400000 400000 400000		923,445 1,643,145 9,453,791
Self-insurance deposits Debt service Restricted for capital projects School Nutrition Services Flex Spending		8,069,749 18,438,783 — 228,216	20,444,142	4,877,643	#*************************************	8,069,749 18,438,783 20,444,142 4,877,643 228,216
Long Term Capital Investment Fund Committed: Construction Assigned for 2017 budget appropriation Unassigned		975,383 40,566,631	2,750,127 21,010,508 —	Name of the second of the seco		2,750,127 21,010,508 975,383 40,566,631
Total fund balances	_	80,299,143	44,204,777	4,877,643		129,381,563
Total liabilities, deferred inflows and fund balances	s	174,343,119	52,283,176	7,326,315	3,591,198	237,543,808

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position (Deficit)

As of June 30, 2016

Total fund balances—governmental funds		\$	129,381,563
Amounts reported for governmental activities in the statement of net position are different			
because: Refunding of Debt (gains)/loss are capitalized at the government-wide level and amort over the shorter of the remaining life of the old debt or life of the new debt	ized		529,661
Bond sinking cost reported as an asset at the government-wide level and reported as an expenditure for government funds			11,561,538
Capital assets used in the governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds:			
Cost of capital assets Accumulated depreciation	\$	1,194,211,487 (561,736,087)	
Net capital assets Intangible assets used in the governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds:			632,475,400
Cost of intangible assets Accumulated depreciation	\$ 	61,069,606 (45,257,794)	
Net capital assets			15,811,812
Deferred outflows of resources related to pensions do not relate to current financial resources and, therefore, are not reported in the funds			317,764,693
Net Pension Liabilities used in the governmental activities are not financial uses and, therefore, are not reported as liabilities in the governmental funds			(195,726,741)
Grant and other receivables that are not collected within 90 days after year-end are not considered to be available to pay for the current period's expenditures and, therefore, are unearned in the funds			3,260,513
Deferred inflows of resources related to pensions do not relate to current financial resources and, therefore, are not reported in the funds			(99,123,279)
Long-term liabilities (including bonds payable) are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:			
Bonds and notes payable Bonds premium and discounts Discount on capital appreciation bonds Capital leases payable Accrued interest payable Compensated absences payable (vacation and sick leave) OPEB liability Workers' compensation claims payable		(399,125,383) (4,824,714) 82,607,983 (38,000,000) (3,841,646) (8,709,351) (516,178,187) (4,666,907)	
Self-insurance claims payable Life insurance benefits and other long-term liabilities		(325,672) (2,244,510)	
Total long-term debt liabilities			(895,308,387)
Total net position—government activities (deficit)		\$	(79,373,227)

Statement of Revenues, Expenditures, and Changes in Fund Balances—Governmental Funds

For the Year Ended June 30, 2016

		General	Capital Projects Construction	Special <u>Revenue</u> School Nutrition Services	Nonmajor governmental funds	Total governmental funds
Revenues:						
Property tax levy	\$	285,825,045	10,600,000	***************************************	4,209,121	300,634,166
Other taxes		810,337				810,337
Lunchroom sales				1,164,437	*****	1,164,437
Other local sources		23,386,121	927,528	394,365	***************************************	24,708,014
Microsoft Settlement Refunds		5,918,672				5,918,672
State aid: Equalization aid		509,173,092				509,173,092
Special classes		50,423,437				50,423,437
Integration		31,692,817				31,692,817
Other state aid		58,271,730	5,135	957,983		59,234,848
Federal aid:		,,	-,	,		,,
Education Consolidation Improvement Act		68,908,095				68,908,095
School nutrition services				49,598,103		49,598,103
Erate refunds		9,682,625	, management of the contract o			9,682,625
Other federal aid		42,859,924		1,292,252	17,217,042	61,369,218
Intergovernmental aid from the City of Milwaukee		1 100 713	(0.000	111.200	nonement.	1 204 002
Miscellaneous		1,100,712	69,020	114,350		1,284,082
Interest and investment earnings		4,309,635	39,616			4,349,251
Total revenues		1,092,362,242	11,641,299	53,521,490	21,426,163	1,178,951,194
Expenditures: Current: Instructional services:						
Undifferentiated curriculum		339,332,220	********	*******		339,332,220
Regular and other curriculum		136,707,351	wanten	*********	***************************************	136,707,351
Special curriculum	******	147,768,628			4,709,472	152,478,100
Total instructional services		623,808,199			4,709,472	628,517,671
Community services Pupil and staff services General and school building administration Business services School nutrition services		27,347,401 114,359,927 111,159,224 163,928,809	5,198,205	48,841,829	12,507,570	27,347,401 126,867,497 111,159,224 169,127,014 48,841,829
Capital Outlay		26,055,298	12,063,456	341,447	***************************************	38,460,201
Debt Service:					14 (40 ((0	14 (40 ((0
Principal Interest				***************************************	14,648,669 14,797,376	14,648,669 14,797,376
Bond administrative fees		*******			8,762	8,762
Total expenditures		1,066,658,858	17,261,661	49,183,276	46,671,849	1,179,775,644
Excess of revenues over (under) expenditures		25,703,384	(5,620,362)	4,338,214	(25,245,686)	(824,450)
Other financing sources (uses): Transfers In (Out) Insurance Proceeds		(25,245,686) 173,962	50,000		25,245,686	223.962
Proceeds from the sale of capital assets		30,649	89,596			120,245
Total other financing sources (uses), net		(25,041,075)	139,596		25,245,686	344,207
Net change in fund balances		662,309	(5,480,766)	4,338,214		(480,243)
Fund balances: Beginning of year		79,636,834	49,685,543	539,429	- Mandain	129,861,806
End of year	\$	80,299,143	44,204,777	4,877,643		129,381,563
	· · · · · · · · · · · · · · · · · · ·	00,000,000				

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

For the Year Ended June 30, 2016

Net change in fund balances—total governmental funds		\$ (480,243)
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in governmental funds as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:  Capital outlay reported in governmental fund statements  September 1	38,460,201 (27,194,377)	-
Amount by which capital outlays are more than depreciation and amortization in the current period		11,265,824
The net effect of miscellaneous transactions involving capital assets donated to the District that increases net position		400,267
The net effect of miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and disposals) is to decrease net position		(11,696)
Bond sinking cost reported as asset at the government-wide level and reported as an expenditure for government funds	4,836,538 (925,000)	3,911,538
Some revenues will not be collected for several months after the District's fiscal year-end, they are not considered "available" revenues and are deferred in the governmental funds		(399,061)
Some expenses reported in the statement of activities require the use of current financial uses and, therefore, are reported as expenditures in the government funds.  Net pension assets Net pension liabilities Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions Gain on refunding		(67,124,130) (89,488,014) 230,547,910 (99,123,279) (88,545)
Bond, note, and capital lease proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position.  Bonds and notes		10,737,131
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.  Net decrease in accrued interest payable  Accretion of interest on capital appreciation bonds  Amortization of bond premium, discount and refunding deferred  Net increase in compensated absences payable (vacation and sick pay)  Net decrease in workers' compensation claims payable  Net increase in OPEB liability  Net decrease in general insurance claims payable  Net decrease in life insurance benefits payable	73,975 (3,595,895) 667,371 110,059 2,789,018 (9,215,201) 58,208 207,524	-
Net adjustment		(8,904,941)
Change in net position of governmental activities		\$ (8,757,239)

Statement of Fiduciary Net Position
As of June 30, 2016

Assets	Pension and Other Post Employment Benefits trusts	Private purpose trust	Agency
Deposits with City of Milwaukee and other cash (note 2) Investments (note 2) Money market accounts Treasury and agency securities Mortgage-backed securities Nongovernment obligations Municipal bonds Investment in the State of Wisconsin	\$ 79,849,182 17,300,088 69 31,902,276 1,447,259 175,141,159	1,670,873	5,477,368
Receivables-interest and contributions  Total assets  Liabilities	11,352,978 316,993,011	1,670,873	5,477,368
Accounts payable and accrued expenses Due to student organizations  Total liabilities	5,245,218		5,477,368 5,477,368
Net Position  Net Position restricted for: Supplemental benefits Endowments  Total net position	\$ 311,747,793 ————————————————————————————————————	1,670,873 1,670,873	

# Statement of Changes in Fiduciary Net Position

For the Year Ended June 30, 2016

		Pension and Other Post Employment Benefits trusts	Private purpose trust
Additions:	•		***************************************
Employer contributions	\$	56,995,835	Accompanie
Participants contributions		9,100,339	_
Private donations		***************************************	211,829
Interest income		_	889
Investment income:			
Net investment from the State of Wisconsin:			
Core Retirement Investment Trust Fund		1,415,843	
Variable Retirement Trust Fund		(327,851)	_
Net investment income from other investments		1,744,808	
Total investment income:		2,832,800	**********
Investment expenses  Net investment income	,	(19,565)	<del></del>
Net investment income		2,813,235	***************************************
Total additions	,	68,909,409	212,718
Deductions:			
Benefits paid to participant's or beneficiaries	\$	79,078,601	-
Non-trust expenses		Autonomote	1,062,403
Distribution of participant contribution accounts		19,399	
Administrative expenses		319,279	
Scholarships and awards			268,479
Total deductions	•	79,417,279	1,330,882
Changes in net position		(10,507,870)	(1,118,164)
Net position—beginning of year		322,255,663	2,789,037
Net position—end of year	•	311,747,793	1,670,873
See accompanying notes to basic financial statements.	:		

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# (1) Summary of Significant Accounting Policies

The financial statements of the Milwaukee Public Schools (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies used by the District are described below.

## (a) Reporting Entity

The District was established on February 3, 1846, and operates under Chapter 119 of the Wisconsin State Statutes. The District is the largest school district in Wisconsin. The District, governed by a nine-member elected school board, provides elementary, secondary, vocational, and special education services through grade 12 to residents of the City of Milwaukee, Wisconsin (the City).

The District receives funding from local, state, and federal government sources and must comply with the concomitant requirements of these funding source entities.

The reporting entity for the District is based upon criteria set forth by GASB Statement No. 14, *The Financial Reporting Entity*. Under this pronouncement, the financial reporting entity consists of (a) the primary government, which is controlled by a separately elected governing body that is legally separate and is fiscally independent, and (b) organizations for which the primary government is financially accountable. All of the accounts of the District comprise the primary government.

The financial statements of the District are excluded from the City's financial statements because the District operates with a separate governing board that is not under the control of the City. The City, however, performs the following services for the District, as prescribed under Wisconsin State Statutes:

- Administers the property tax levy adopted by the school board and collects and remits the property taxes to the District
- Acts as the treasurer for the major portion of the District's cash
- Issues debt for the benefit of the District for the purchase of sites and buildings

This report includes all of the funds of the District. The reporting entity for the District consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally

Notes to Basic Financial Statements For the Year Ended June 30, 2016

dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government. This report does not contain any component units.

# (b) Basis of Presentation

Government-wide Statements—The statement of net position and the statement of activities present financial information about the District as a whole. They include all funds of the District except for fiduciary funds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Interfund services provided and used are not eliminated.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes, equalized aid, and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues.

Fund Financial Statements—The fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of fund financial statements is on major governmental funds; each is displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The District reports the following major governmental funds:

<u>General Fund</u>: The general fund is the general operating fund of the District. It is comprised of two taxing entities that were established by Wisconsin State Statutes and is used to account for all financial revenues and expenditures of the District except those required to be accounted for in other funds or taxing entities.

<u>Capital Project-Construction Fund</u>: The construction fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for the acquisition or construction of capital facilities and the additions to and remodeling of existing buildings. The District has only one activity unit within the construction fund for which property taxes are levied to finance various capital expenditures.

<u>Special Revenue-School Nutrition Services Fund:</u> This fund is used to account for the breakfast and lunch programs operated by the District for students. Revenues are provided through federal and state aids, as well as sales at schools.

The District reports the following nonmajor governmental funds:

**Special Revenue Fund:** used to account and report the proceeds of specific revenue sources (other than major capital projects) that are restricted or committed to expenditures for specified purposes.

# Categorically Aided Programs

<u>Debt Service Fund:</u> used to account and report financial resources that are restricted, committed or assigned to expenditures for the payment of general long-term debt principal, interest and related costs.

Additionally, the District reports the following fund types:

<u>Pension Trust Funds:</u> The pension trust funds account for the accumulation of resources for pension benefit payments under two early retirement plans maintained by the District for qualified teachers and administrators.

Other Postemployment Employee Benefits Funds (OPEB): The OPEB trust fund account may hold or be used to account for assets used to pay post-employment benefits or fund accrued liability associated with such benefits.

**Private-Purpose Trust Fund**: The private-purpose trust funds are:

- 1) Donations that are received pursuant to a trust agreement that restricts the use of the donations to the extent of the interest or other earnings of the fund. These trusts are maintained by the District for the purpose of scholarships for students.
- 2) Donations that are received pursuant to a trust agreement that restricts the use of the donation to a specified purpose but allows for the principal and interest to be expended. These trusts are maintained by the District to include scholarships, donations toward specified activities within schools, and trusts to support extracurricular programs.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Agency Fund: The agency fund accounts for the accumulation and expenditure of individual school activity funds. The sources of these funds include sales of supplies to students, residuals from fund-raising activities, and funds raised by the schools to support field trips or school-related activities. The principal at each school is responsible for accounting for all school activity funds and individual schools are required to maintain uniform accounting records.

# (c) Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund statements (excluding agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. For the pension trust funds, plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plans are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 90 days after the end of the fiscal year except for property taxes, which must be collected within 60 days after year-end. Those revenues susceptible to accrual are property taxes, state aid, interest revenue, grants, and charges for services. Other revenue is recorded when received. Expenditures are recorded when the fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences that are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical funds, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

# (d) Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. The excess of restricted assets over current liabilities payable from restricted assets will be used to finance project costs or the

Notes to Basic Financial Statements For the Year Ended June 30, 2016

retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

## (e) Receivables

General accounts receivable have been adjusted for all known uncollectible accounts. An allowance for uncollectible accounts is reported at year-end for \$894,150.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

# (f) Investments

The District has adopted an investment policy. Provisions of the policy are discussed in Note (2).

Investments, including investments of the pension trust funds, are reported at fair value based on quoted market prices. Short-term investments are reported at cost, which approximates fair value. Investments principally consist of U.S. Government securities, mortgage-backed securities, corporate bonds obligations, money market mutual funds, and investments in the State of Wisconsin Fixed Retirement Investment Trust Fund (Trust Fund). The fair value of investments in the Trust Fund is the same as the value of the pooled shares. Although not subject to direct regulators' oversight, the Trust Fund is administered in accordance with the provisions of Section 25.50 of the Wisconsin State Statutes. Purchases and sales of securities are recorded on a trade-date basis. Net investment income in the Trust Fund consists of realized and unrealized gains and losses and investment income.

# (g) Inventories, Other Assets and Prepaid Items

Inventories are valued at average cost. Inventories in the governmental fund types are recorded as expenditures when consumed rather than when purchased. Donated United States Department of Agriculture (USDA) commodities are recorded as revenues and expenditures in school nutrition services at the fair value when originally donated by the USDA.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# (h) Capital Assets and Intangible Assets

Capital and intangible assets are reported at actual cost or estimated costs. Donated assets are reported at the estimated fair market value at the time received. Capital and intangible assets are depreciated and amortized using the straight-line method over their estimated lives. Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital and intangible assets reported in the government-wide statements are as follows:

	Capitalization threshold	Estimated useful life
Buildings	\$ 5,000	50 years
Furniture and equipment	5,000	5-20 years
Vehicles	5,000	5-15 years
Computers and related equipment	5,000	5 years
Major computer	50,000	7 years
Intangible assets	50,000	7 years

# (i) Property Taxes

The aggregate amount of property taxes to be levied for school purposes is determined according to provisions of Chapter 120 of the Wisconsin State Statutes. Property taxes for the District are adopted by the Board by early November and are certified to the City for levy and collection.

The District's property taxes are levied annually prior to December 31, are administered by the City for the District based on the assessed (taxable) values as of January 1 of that calendar year, and are recognized as District revenue in the fiscal year they are levied. The levy becomes a lien against property on January 1. The taxes are due January 31, but may be paid in 10 monthly installments to the City from January through October. All unpaid taxes as of June 30 are purchased by the City.

# (j) Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

The accumulated decrease in fair value of hedging derivatives represents the change in value of derivative instruments that are deemed to be effective hedge.

# Gain/Loss on Refundings of Debt

In the government-wide financial statements, gains and losses from refundings of debt resulting in defeasance are deferred and amortized as a component of interest expense over the shorter of the remaining life of the old debt or the life of the new debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide statements.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# (k) Compensated Absences

District employees are granted vacation, compensatory time, and sick leave benefits in varying amounts in accordance with the provisions of union contracts and District policies. In the event of retirement, death, or resignation of an employee, the District is obligated to pay for all unused vacation days. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Sick leave benefits are available for subsequent use and, in certain situations, a portion vests upon retirement. A liability for sick pay has been calculated using the vesting method in which leave amounts for both employees who currently are eligible to receive termination payments upon retirement and other employees who are expected to become eligible in the future to receive such payments are included.

## (1) Insurance Deposits

The District has recorded deposits in the general fund for self-funded health insurance and current life insurance obligations and a restriction of fund balance aggregating \$8,069,749 at June 30, 2016 to provide for payment of future claims.

## (m) Bond Premiums and Discounts

In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Discounts for capital appreciation bonds and notes (i.e., zero coupon debt) are netted against the face amount of the debt.

# (n) Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards pronouncements are met. The liability and expenditure for claims and judgments is only reported in governmental funds if it has matured. Claims and judgments are recorded in the district-wide statements as expenses when the related liabilities are incurred.

# (o) Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time. The deferred balances consist of General Fund –primarily unavailable grant revenues of \$2.8 million and available grants of \$4.3 million plus long term receivable of \$2.8 million in the Construction Fund.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# (p) Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three components:

*Net Investment in capital assets*—This consists of capital assets including restricted capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets, plus unspent proceeds.

Restricted—This consists of net position with constraints placed on their use by 1) external groups such as creditors, grantors, contributors, or 2) law through constitutional provisions or enabling legislation.

*Unrestricted*—This consists of net position that do not meet the definition of "restricted" or "net investment in capital assets."

# (q) Fund Balance

Governmental fund balances are displayed as follows:

- Nonspendable fund balance—Includes amounts that cannot be spent because they are
  either not in spendable form or, for legal or contractual reasons, must be kept intact. This
  classification includes inventories, prepaid amounts, assets held for sale, and long-term
  receivables.
- Restricted fund balance—Constraints placed on the use of these resources are either
  externally imposed by creditors (such as through debt covenants), grantors, contributors
  or other governments; or are imposed by law (through constitutional provisions or
  enabling legislation).
- Committed fund balance—Amounts that can only be used for specific purposes because of a formal action (resolution) by the government's highest level of decision-making authority. Fund balance amounts are committed through a formal action of the District. The formal action must occur prior to the end of the reporting period, but the amount of commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the District that originally created the commitment.
- Assigned fund balance—Amounts that are constrained by MPS' intent to be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the governing body, another body, or by an official to whom that authority has been given. The District by resolution has given authority to the District's Chief Financial Officer. With the exception of the General Fund, this is the residual fund balance classification for all governmental funds with positive balances.
- Unassigned fund balance—This is the residual classification of the General Fund. Only the General Fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification, as the result of overspending for specific purposes for which amounts had been restricted, committed or assigned.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The District considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

Fiduciary fund equity is classified as held in trust for employee benefits.

#### (r) Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and revenues and expenses/expenditures for the reporting period. Actual results could differ from those estimates.

#### (s) Pension

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) & Employee Retirement System (ERS) and additions to/deductions from WRS' & ERS' fiduciary net position have been determined on the same basis as they are reported by WRS & ERS. For this purpose, benefit payments (including refunds on employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### (t) New Accounting Pronouncements

In February 2015, The GASB issued Statement No. 72 – Fair Value Measurement and Application. This Standard establishes financial reporting standards for fair value measurement. This District made the decision to implement this standard, effective July 1, 2015.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### (2) Deposits and Investments

#### District's Deposits and Investments, Exclusive of Pension Trusts

	Carrying Value		 Bank Balance
Cash at the City	\$	82,060,434	\$ 85,536,366
Demand deposits		8,934,998	15,683,220
Repurchase Agreement		3,000,000	-
Money market funds		114,162,303	114,249,396
Non-Government Obligations		22,191,128	22,191,128
U.S. Treasury Notes and Agencies		17,300,088	17,300,088
State and Municipal Notes		1,447,259	1,447,259
Total Cash and Investments	\$	249,096,210	\$ 256,407,457
Reconciliation to financial statements  Per statement of net position  Unrestricted cash and investments  Restricted cash and investments  Per statement of net position – Fiduciary Funds  Private purpose trust  Other post employment benefits trust	\$	86,618,975 39,133,052 1,670,873 116,195,942	
Agency		5,477,368	
Total Cash and Investments	\$	249,096,210	

**Credit risk** is defined as the risk that an issuer or other counterparty to an investment will not fulfill its obligations. To limit credit risk, MPS restricts the commitment of funds to only those investments authorized by Wisconsin State Statute 66.0603 and Chapter 881 including the following:

- Time deposits with maturities of not more than 3 years.
- Bonds or securities issued or guaranteed as to principal and interest by the federal government or by a commission, board or other instrumentality of the federal government.
- The state of Wisconsin local government pooled investment fund.
- Bonds or securities of any county, city, drainage district, vocational or technical college, village, town or school district in Wisconsin, local exposition district, local professional baseball park district, local professional football stadium district, the University of Wisconsin Hospitals and Clinics Authority, local cultural arts district, or Wisconsin Aerospace Authority.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

- Fully collateralized repurchase agreements.
- Any security that matures within 7 years and has a credit rating which is the highest or second highest rating assigned by Standard & Poor's corporation, Moody's investor service, or other similar nationally recognized rating agencies.
- No-load securities of open-end, registered, management investment companies or investment trusts investing in bonds and securities issued by or guaranteed by the federal government or a commission, board or other instrumentality of the federal government.

The District has funds invested in overnight repurchase agreements, money market funds, non-government obligations, U.S. Treasury Notes and Agencies and State and Municipal notes. The U.S. Treasury Notes and Agencies of \$17,300,088 are AA+ rated (Standard & Poor's) and AAA rated (Fitch). State and Municipal of \$1,447,259 are rated AA+ to A+ (Standard and Poor's). The non-government obligations of \$22,191,128 range from AAA rated to BBB.

**Interest rate risk** is defined as the probability that changes in interest rates will adversely affect the fair value of an investment. Milwaukee Public Schools uses weighted average maturity as a method for monitoring interest rate risk. The District does not have a formal investment policy limiting investment maturities as a means of managing its exposure to fair value losses resulting from rising interest rates.

As of June 30, 2016 the District had the following investments, shown with their maturities.

Maturities (in Years)						
	Fair	Less	Less			
Investment Type	<u>Value</u>	<u>Than 1</u>	Than 5	<u>5-10</u>	<u>Over 10</u>	
U.S. Treasury Notes						
and Agencies	\$ 17,300,088	\$ -	\$ 11,893,192	\$ 2,673,848	\$ 2,733,048	
State and Municipal	1,447,259	-	1,276,810	170,449	-	
Non-Government obligations	22,191,128	_	14,541,131	7,648,674	1,323	
	\$ 40,938,475	\$ -	\$ 27,711,133	\$ 10,492,971	\$ 2,734,371	

Custodial credit risk for deposits and investments is the risk that, in the event of failure of a depository financial institution, the District will not be able to recover its deposits, or will not be able to recover collateral securities that are in the possession of an outside party. The District does have a collateralization policy concerning this risk, and the policy requires collateralization of all uninsured deposits.

At year-end the District's demand deposit balance (exclusive of funds held and controlled by the treasurer of the City) was \$15,683,220. Of the \$15,683,220 bank balance, \$2,085,475 was covered by the Federal Depository Insurance Corporation (FDIC) and the state of Wisconsin Public Deposit Guarantee Fund, and \$13,597,745 was uninsured. Certain deposits are collateralized through a deposit security agreement or have posted securities at 102% of the value of repurchase agreements. However, the collateral and posted securities are not held in the Districts' name but are allocated to the District. As such, the deposits are considered uncollateralized. Therefore, \$4,247,629 is uninsured and uncollateralized and \$9,350,116 is uninsured and collateralized by securities held by a third party not in the District's name.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The money market funds total \$114,249,396 of which \$113,999,269 is uninsured and uncollateralized and \$250,127 is uninsured and collateralized by securities held by a third party not in the District's name.

The remaining investments of non-government obligations, U.S. Treasury Notes and Agencies, and State and Municipal notes are also uninsured or uncollateralized.

Funds held and controlled by the treasurer of the City are insured by the FDIC and the Wisconsin Public Deposit Guarantee Fund. Per Common Council the City Treasurer shall require collateralization of certificates of time deposit (excluding interest checking) at financial institutions when the total amount of such certificates of deposit with any institution exceeds the combined insured limit of \$650,000. Milwaukee Public Schools' deposits with the City Treasurer for investments are all insured or collateralized on June 30, 2016.

**Fair Value Measurements**. The Milwaukee Public School categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

• Inputs other than quoted prices that are observable for securities, either directly or indirectly.

	<u>June 30, 2016</u>						
Investment Type	Le	vel 1	Level 2	Leve	el 3		<u>Total</u>
Corporate Bonds	\$		\$ 17,496,870	\$	-	\$	17,496,870
Foreign Bonds		-	4,694,258				4,694,258
Municipal Bonds		-	1,447,259		-		1,447,259
Treasury/Federal Agencies		-	17,300,088		-		17,300,088
	\$	-	\$ 40,938,475	\$		\$	40,938,475

#### <u>Milwaukee Board of School Directors Early Retirement Supplement and Benefit</u> Improvement Plan

The Trustees of the Plan have adopted a Statement of Investment Policy (the "Policy"). It articulates asset allocation targets; guidelines for interest rate risk, credit risk, and concentration of credit risk for separately managed portfolios; and performance benchmarks. Under Wisconsin statutes, equities, other than investments in the State of Wisconsin Employee Trust Funds ("SWIB funds"), are subject to the statutory limitation that they may not exceed 50% of the market value of the plan assets. The Plan has no equity investments other than those in the SWIB funds. The Policy targets equities in the SWIB Variable Fund to equal 150% of the amount in Fixed Income securities at BMO, with the remainder of the portfolio allocated to the SWIB Core Fund. The Policy target for Fixed Income is the sum of six months benefit payments plus six months administrative expense. The portfolio is rebalanced toward the Policy targets quarterly. On June 30, 2016, the SWIB Core Fund strategic targets were 25% to U.S. Stocks, 39% to Fixed Income, 23% to International Stocks,

Notes to Basic Financial Statements For the Year Ended June 30, 2016

7% to Real Estate, and 10% to Alternative Investments. On June 15, 2016, the SWIB Variable Fund asset-mix targets were 70% to U.S. Stocks, 30% to International Stocks, and 0% to Alternative Investments.

Under the SWIB Investment Policy, the Core and Variable Fund asset allocations will be reviewed monthly for potential rebalancing. For the SWIB funds, when a major liquid asset class (i.e., Total Public Equities, Total Public Fixed Income) exceeds plus or minus 4% of its target allocation, a rebalancing exercise will be initiated. The Plan's investment portfolio (the Fund) has two investment managers: the State of Wisconsin Investment Board (SWIB) and BMO. Each investment manager is responsible for managing the portion of the Fund assets under its control in accordance with its policy and guidelines. BMO is also responsible for managing its Plan portfolios in accordance with the guidelines adopted by the Trustees. Milwaukee Public Schools completes a comprehensive review of the Fund relative to the Policy on an annual basis.

#### A. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Milwaukee Public Schools uses both duration and weighted average maturity as methods of monitoring interest rate risk. SWIB data is expressed in terms of modified duration and option adjusted duration. Modified duration, which is stated in years, is the measure of price sensitivity of a fixed income security to an interest rate change of 100 basis points. The calculation is based on the weighted average of the present value of all cash flows. Some pooled investments are analyzed using an option adjusted duration calculation which is similar to the modified duration method. Option adjusted duration incorporates the duration shortening effect of any embedded call provisions in securities.

The following schedule summarizes the duration and fair value of the investments at BMO as of June 30, 2016 and the fair value at SWIB as of June 30, 2016.

<u>Investment</u>	<b>Duration (Years)</b>	 Fair Value
SWIB Core and Variable Funds	Details on SWIB fixed income investments as of 12/31/15 are included below.	\$ 42,606,775
Money market accounts (at BMO)	0.1	\$ 1,388,538
Mutual Funds (at BMO)	3.7	\$ 2,533,101
Mortgage Backed Securities	N/A	\$ 69

SWIB information provided within the accompanying financial statement is as of December 31, 2015. There has been no significant change in SWIB's investment strategies, asset allocations and investment pricing methods from December 31, 2015 to June 30, 2016. Based on SWIB information, the District feels the information presented for SWIB Investments as of December 31, 2015 is a fair representation for June 30, 2016.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The following schedule displays the duration or weighted average maturity of the investments by type of investment at SWIB as of December 31, 2015.

<b>SWIB Investments</b>	<b>Duration (Years)</b>	Fair Value
Asset Backed Securities	1.8	\$ 47 Million
Commercial Paper	<1	\$ 323 Million
Corporate Bonds and		
Private Placements	5.7	\$ 4,788 Million
Foreign Gov't/Agency Bonds	8.1	\$ 3,524 Million
Municipal Bonds	9.7	\$ 119 Million
Repurchase Agreements	1 day	\$ 805 Million
US Government Agencies	3.8	\$ 284 Million
US TIPS	7.7	\$ 6,704 Million
U.S. Treasury Securities	5.0	\$ 4,154 Million
Commingled Funds	0.2 to 6.3	\$ 8,489 Million

Note: On June 30, 2016, SWIB's Core Fund and Variable Fund had \$87.6 billion and \$6.7 billion in assets, respectively. As of June 30, 2016, the Plan's assets were invested 81% in the SWIB Core Fund, 11% in the SWIB Variable Fund, and 7% in portfolios managed by BMO. For SWIB, the duration of each U.S. Fixed Income portfolio shall remain within 15% of the assigned benchmark's duration. For the bond portfolio for the payment of benefits and expenses, the duration will be within a range of 50% to 150% of the duration of the benchmark index.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### **B.** Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The following schedule displays the credit quality percentage distributions of the fixed income investments in the SWIB Core and Variable Funds on December 31, 2015 and in the separate accounts managed by BMO on June 30, 2016. For SWIB, the schedule displays the lowest credit rating assigned by several nationally recognized statistical rating organizations.

Ratings*	<b>SWIB</b>	<u>BMO</u>
	12/31/2015	6/30/2016
P-1 or A-1	0%	N/A
P-2 or A-2	1%	NA
UST and AGY	N/A**	NA
AAA/Aaa	2%	35%
AA/Aa	41%	NA
A	8%	N/A
BBB/Baa	9%	N/A
BB/Ba	2%	NA
В	2%	N/A
CCC/Caa	1%	NA
CC/Ca	0%	N/A
C	0%	N/A
D	0%	N⁄Α
Commingled Trusts		
& Mutual Funds***	29%	65%
Not-Rated	5%	0%

<sup>\*</sup>As defined by Moody's Bond Ratings or Standard and Poor's

SWIB's Core Fund's Government/Credit Portfolio shall maintain an average quality rating of A or better. Non-Investment Grade securities shall not exceed 15% of the portfolio's market value. For SWIB's Global Bond Portfolio, overall portfolio quality must be maintained at an average rating of A or better. Corporate securities may not exceed 20% of the portfolio's market value. Emerging market sovereign debt is limited to debt of countries in the J.P. Morgan Emerging Market Global Diversified Bond Index and Emerging market corporate debt is limited to issuers in the Barclays US Investment Grade Credit Index. Emerging market debt shall not exceed 10% of the portfolio's market value. Securities rated "BB+" or lower but no lower than "CCC-/Caa3" may not exceed 5% of the portfolio's market value.

<sup>\*\*</sup>As of December 31, 2013 SWIB's holdings of UST and AGY are included in the "AA" category.

<sup>\*\*\*\*</sup>The weighted average quality of the commingled funds in the SWIB portfolio was AA. The weighted average of the mutual funds in BMO portfolio was A (excluding BMO's money market fund which was rated AAA).

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### C. Custodial Credit Risk

The Plan does not have a deposit or investment policy specifically related to custodial credit risk. The Plan's assets are restricted to investments in the SWIB Core and Variable Funds and in portfolios at BMO.

Deposits - Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the fund will not be able to recover deposits that are in the possession of an outside party. SWIB had uninsured and uncollateralized deposits totaling \$431.3 million on December 31, 2015. In addition, SWIB held certificate of deposit which were covered by depository insurance with a fair value of \$39.2 on December 31, 2015, all of which were uncollateralized and uninsured. In total, these deposits represented 0.50% of the combined assets of the SWIB Core and Variable Funds, on December 31, 2015.

Investments - Custodial credit risk for investments is the risk that, in the event of the failure of counterparty to a transaction, the fund will not be able to recover the value of investments that are in the possession of an outside party. The repurchase agreements held by the fund were 9 agreements totaling \$804.9 million as of December 31, 2015. All of these repurchase agreements were tri-party agreements held in short-term cash management portfolios managed by SWIB's custodian. The underlying securities for these repurchase agreements were held by the tri-party's agent, not in SWIB's name. These agreements represented 0.9% of the combined assets of the SWIB Core and Variable Funds on December 31, 2015.

#### D. Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a fund's investment in a single issuer. SWIB limits concentrations of credit risk by establishing investment guidelines for individual portfolios or groups of portfolios (excluding U.S. Government and Agency Securities) that generally restrict issuer concentrations in any one company to less than 5% and under Rule 144A to less than 20% of the portfolio's market value. For the other separately managed portfolios, the policy guidelines specify that individual securities (excluding U.S. Government and Agency securities) in a separate portfolio should not exceed 7% of the value of that portfolio. None of the securities in these portfolios represented more than 5% of the market value of the Fund.

#### E. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. As of December 31, 2015, \$22.6 billion of the SWIB Funds' \$86.8 billion in currency exposure was denominated in foreign currency. For the BMO managed portfolios, there was no foreign currency exposure. The risk definitions noted above are from the Governmental Accounting Standards Board. The data, risk descriptions, and guidelines for the SWIB Funds were provided by SWIB and the data and risk information for the other investment types were provided by BMO.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### F. Derivative Investments

The Plan holds investments in SWIB Funds, which may enter into a variety of financial contracts, including futures and options, primarily to enhance performance, reduce volatility of the portfolio, and aid in cash flow management. SWIB also enters into foreign exchange positions, such as forward and spot contracts, to obtain or hedge foreign currency exposure. The financial contracts are included in SWIB Variable and Core Investments on the Statement of Net Investment Position. At June 30, 2016, the Plan's interest in the plan net position of the Core Trust was approximately 0.043% and the Plan's interest in the plan net position of the Variable Trust was approximately 0.077%. The SWIB Funds are exposed to credit risk in the event of non-performance by counterparties to financial instruments. Exposure to market risk, the risk that future changes in market conditions may make an instrument less valuable, is managed in accordance with risk limits through buying or selling instruments or entering into offsetting positions.

A financial futures contract is an exchange traded agreement to buy or sell a financial instrument at an agreed upon price and time in the future. Futures contracts are marked to market daily, based upon the closing market price of the contract at the board of trade or exchange on which they are traded. The resulting gain or loss is typically received or paid the following day until the contract expires. Futures contracts involve, to varying degrees, risk of loss in excess of the variation margin. Losses may arise from future changes in the value of the underlying instrument. Substantially all future contracts have a maturity date of less than one year.

Option contracts give the purchaser of the contract the right to buy (call) or sell (put) the security or index underlying the contract at an agreed upon price on or before the expiration of the option contract. The fair value of option contracts is based upon the closing market price of the contract. The seller of the contract is subject to market risk, while the purchaser is subject to credit risk and market risk to the extent of the premium paid to enter into the contract.

Foreign exchange contracts involve an agreement to exchange the currency of one country for the currency of another country at an agreed-upon price and settlement date. Spot and forward contracts entered into by SWIB are over-the-counter contracts, entered into with various counterparties. These contracts are valued daily, and guidelines have been established which provide minimum credit ratings for counterparties. Losses may arise from future changes in value of the underlying currency, or if the counterparties do not perform under the terms of the contract.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The following table summarizes the aggregate notional or contractual amounts for SWIB's derivative financial instruments at December 31, 2015 (in thousands):

	12/31/2015
Future contracts	\$ 10,893,341
Foreign exchange forward and spot contracts - sold	2,264,028
Foreign exchange forward and spot contracts – purchased	(2,260,754)
OTC Derivative Investments subject to	
Counterparty Credit Risk-Receivable (Fair Value)	2,773,146
OTC Derivative Investments subject to	
Counterparty Credit Risk-Payable (Fair Value)	(2,760,197)
Options – puts	(338,835)
Options - calls	(42,911)

**Fair Value Measurements**. The Milwaukee Public School categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

• Inputs other than quoted prices that are observable for securities, either directly or indirectly.

The following is a description of the valuation methodologies used for assets measured at fair value. There were no changes to the methodologies during the year ended June 30, 2016.

Money market accounts: Valued at the quoted net asset value (NAV) of shares held by the Plan at year end.

Mutual funds: Mutual funds are valued at the daily closing price as reported by the fund. Mutual funds held the Plan are open-end mutual funds that are registered with the U.S. Securities and Exchange Commission. These funds are required to publish their daily NAV and to transact at that price. The mutual funds held by the Plan are deemed to be actively traded.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

_	<u>June 30, 2016</u>						
Investment Type		Level 1		Level 2		Level 3	<u>Total</u>
Money market accounts	\$		\$	1,388,538	\$	=	\$ 1,388,538
Mortgage-back securities		-		69		-	69
Mutual Funds:							
Short-Term Investment							
Grade Bond Funds		661,236		-		=	661,236
Intermediate-Term							
Investment Grade Bond Fund		1,871,865		-		•••	1,871,865
	\$	2,533,101		1,388,607		-	\$ 3,921,708

Short-Term Investment Grade Bond Funds include funds with a duration of less than three years and Intermediate-Term Investment Grade Bond Funds include fund with a duration greater than three years.

## Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers

The Trustees of the Plan have adopted a Statement of Investment Policy (the "Policy"). It articulates asset allocation targets; guidelines for interest rate risk, credit risk, and concentration of credit risk for separately managed portfolios; and performance benchmarks. Under Wisconsin statutes, equities, other than investments in the State of Wisconsin Employee Trust Funds ("SWIB funds"), are subject to the statutory limitation that they may not exceed 50% of the market value of the plan assets. The Plan has no equity investments other than those in the SWIB funds. The Policy targets equities in the SWIB Variable Fund to equal 150% of the amount in Fixed Income securities at BMO, with the remainder of the portfolio allocated to the SWIB Core Fund. The Policy target for Fixed Income is the sum of six months benefit payments plus six months administrative expense. The portfolio is rebalanced toward the Policy targets quarterly. On June 30, 2016, the SWIB Core Fund strategic targets were 25% to U.S. Stocks, 39% to Fixed Income, 23% to International Stocks, 7% to Real Estate, and 10% to Alternative Investments. The strategic target allocations total 107%, reflecting the possibility of introducing leverage into the portfolio. On June 30, 2016, the SWIB Variable Fund strategic targets were 70% to U.S. Stocks, 30% to International Stocks, and 0% to Alternative Investments. Under the SWIB Investment Policy, the Core and Variable Fund asset allocations will be reviewed monthly for potential rebalancing. For the SWIB funds, when a major liquid asset class (i.e., Total Public Equities, Total Public Fixed Income) exceeds plus or minus 4% of its target allocation, a rebalancing exercise will be initiated. The Plan's investment portfolio (the Fund) has two investment managers: the State of Wisconsin Investment Board (SWIB) and BMO. Each investment manager is responsible for managing the portion of the Fund assets under its control in accordance with its policy and guidelines. BMO is also responsible for managing its Plan portfolios in accordance with the guidelines adopted by the Trustees. Milwaukee Public Schools completes a comprehensive review of the Fund relative to the Policy on an annual basis.

#### A. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Milwaukee Public Schools uses both duration and weighted average maturity as methods of monitoring interest rate risk. SWIB data is expressed in terms of modified duration and option adjusted duration. Modified duration, which is stated in years, is the

Notes to Basic Financial Statements For the Year Ended June 30, 2016

measure of price sensitivity of a fixed income security to an interest rate change of 100 basis points. The calculation is based on the weighted average of the present value of all cash flows. Some pooled investments are analyzed using an option adjusted duration calculation which is similar to the modified duration method. Option adjusted duration incorporates the duration shortening effect of any embedded call provisions in securities.

The following schedule summarizes the duration and fair value of the investments at BMO as of June 30, 2016 and at the fair value at SWIB as of June 30, 2016.

<u>Investment</u>	<b>Duration (Years)</b>	 Fair Value
SWIB Core and Variable Funds	Details on the SWIB fixed income investments are as of 12-31-15 are included below.	\$ 132,534,384
Money market accounts (at BMO)	0.1	\$ 3,203,177
Mutual Funds (at BMO)	3.7	\$ 7,178,047

SWIB information provided within the accompanying financial statement is as of December 31, 2015. There has been no significant change in SWIB's Investment strategies, asset allocations and Investment pricing methods from December 31, 2015 to June 30, 2016. Based on the SWIB information, the District feels the information presented for SWIB Investments as of December 31, 2015 is a fair representation for June 30, 2016.

The following schedule displays the duration or weighted average maturity of the investments by type of investment at SWIB as of December 31, 2015.

SWIB Investments	<b>Duration (Years)</b>	 Fair Value
Asset Backed Securities	1.8	\$ 47 Million
Commercial Paper	<1	\$ 323 Million
Corporate Bonds and		
Private Placements	5.7	\$ 4,788 Million
Foreign Gov't/Agency Bonds		\$ 3,524 Million
Municipal Bonds	9.7	\$ 119 Million
Repurchase Agreements	1 day	\$ 805 Million
US Government Agencies	3.8	\$ 284 Million
U.S. TIPS	7.7	\$ 6,704 Million
U.S. Treasury Securities	5.0	\$ 4,154 Million
Commingled Funds	0.2 to 6.3	\$ 8,489 Million

Note: On June 30, 2016, SWIB's Core Fund and Variable Fund had \$87.6 billion and \$6.7 billion in assets, respectively. As of June 30, 2016, the Plan's assets were invested 83% in the SWIB Core Fund, 11% in the SWIB Variable Fund, and 6% in portfolios managed by BMO. For SWIB, the duration of each U.S. Fixed Income portfolio shall remain within 15% of the assigned benchmark's duration. For the bond portfolio for the payment of benefits and expenses, the duration will be within a range of 50% to 150% of the duration of the benchmark index.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### B. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The following schedule displays the credit quality percentage distributions of the fixed income investments in the SWIB Core and Variable Funds as of December 31, 2015 and in the separate accounts managed by BMO on June 30, 2016. For SWIB, the schedule displays the lowest credit rating assigned by several nationally recognized statistical rating organizations.

Ratings*	<b>SWIB</b>	<u>BMO</u>
	<u>12/31/2015</u>	6/30/2016
P-1 or A-1	0%	N/A
P-2 or A-2	1%	N/A
UST and AGY	N/A**	N/A
AAA/Aaa	2%	31%
AA/Aa	41%	N/A
A	8%	N/A
BBB/Baa	9%	N/A
BB/Ba	2%	N/A
В	2%	N/A
CCC/Caa	1%	N/A
CC/Ca	N/A	N/A
C	N/A	N/A
D	NA	N/A
Commingled Funds		
& Mutual Funds***	29%	69%
Not-Rated	5%	0%

<sup>\*</sup>As defined by Moody's Bond Ratings or Standard and Poor's

SWIB's Core Fund's Government/Credit Portfolio shall maintain an average quality rating of A or better. Non-Investment Grade securities shall not exceed 15% of the portfolio's market value. For SWIB's Global Bond Portfolio, overall portfolio quality must be maintained at an average rating of A or better. Corporate securities may not exceed 20% of the portfolio's market value. Emerging market sovereign debt is limited to debt of countries in the J.P. Morgan Emerging Market Global Diversified Bond Index and Emerging market corporate debt is limited to issuers in the Barclays US Investment Grade Credit Index. Emerging market debt shall not exceed 10% of the portfolio's market value. Securities rated "BB+" or lower but no lower than "CCC-/Caa3" may not exceed 5% of the portfolio's market value.

<sup>\*\*</sup>As of December 31, 2013 SWIB's holdings of UST and AGY are included in the "AA" category

<sup>\*\*\*\*</sup>The weighted average quality of the commingled funds in the SWIB portfolio was AA. The weighted average quality of the mutual funds in the BMO portfolio was A (excluding BMOs money market fund which was rated AAA).

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### C. Custodial Credit Risk

The Plan does not have a deposit or investment policy specifically related to custodial credit risk. The Plan's assets are restricted to investments in the SWIB Core and Variable Funds and in portfolios at BMO.

Deposits - Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the fund will not be able to recover deposits that are in the possession of an outside party. SWIB had uninsured and uncollateralized deposits totaling \$431.3 million on December 31, 2015. In addition, SWIB held certificate of deposit which were covered by depository insurance with a fair value of \$39.2 million on December 31, 2015 all of which were uncollateralized and uninsured. In total, these deposits represented 0.50% of the combined assets of the SWIB Core and Variable Funds on December 31, 2015.

Investments - Custodial credit risk for investments is the risk that, in the event of the failure of a counter party to a transaction, SWIB will not be able to recover the value of investments that are in the possession of an outside party. The repurchase agreements held by the fund were 9 agreements totaling \$804.9 million as of December 31, 2015. All of these repurchase agreements were tri-party agreements held in short-term cash management portfolios managed by SWIB's custodian. The underlying securities for these repurchase agreements were held by the tri-party's agent, not in SWIB's name. These agreements represented 0.9% of the combined assets of the SWIB Core and Variable Funds on December 31, 2015.

#### D. Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a fund's investment in a single issuer. SWIB limits concentrations of credit risk by establishing investment guidelines for individual portfolios or groups of portfolios (excluding U.S. Government and Agency Securities) that generally restrict issuer concentrations in any one company to less than 5% and under Rule 144A to less than 20% of the portfolio's market value. For the other separately managed portfolios, the policy guidelines specify that individual securities (excluding U.S. Government and Agency securities) in a separate portfolio should not exceed 7% of the value of that portfolio. None of the securities in these portfolios represented more than 5% of the market value of the Fund.

#### E. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. As of December 31, 2015, \$22.6 billion of the SWIB Core and Variable Funds' \$86.8 billion in currency exposure was denominated in foreign currency. For the BMO managed portfolios, there was no foreign currency exposure.

The risk definitions noted above are from the Governmental Accounting Standards Board. The data, risk descriptions, and guidelines for the SWIB Funds were provided by SWIB and the data and risk information for the other investment types were provided by BMO.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### F. Derivative Investments

The Plan holds investments in SWIB Funds, which may enter into a variety of financial contracts, including futures and options, primarily to enhance performance, reduce volatility of the portfolio, and aid in cash flow management. SWIB also enters into foreign exchange positions, such as forward and spot contracts, to obtain or hedge foreign currency exposure. The financial contracts are included in SWIB Variable and Core Investments on the Statement of Net Investment Position. At June 30, 2016, the Plan's interest in the plan net position of the Core Trust was approximately 0.134% and the Plan's interest in the plan net position of the Variable Trust was approximately 0.225%. The SWIB Funds are exposed to credit risk in the event of non-performance by counterparties to financial instruments. Exposure to market risk, the risk that future changes in market conditions may make an instrument less valuable, is managed in accordance with risk limits through buying or selling instruments or entering into offsetting positions.

A financial futures contract is an exchange traded agreement to buy or sell a financial instrument at an agreed upon price and time in the future. Futures contracts are marked to market daily, based upon the closing market price of the contract at the board of trade or exchange on which they are traded. The resulting gain or loss is typically received or paid the following day until the contract expires. Futures contracts involve, to varying degrees, risk of loss in excess of the variation margin. Losses may arise from future changes in the value of the underlying instrument. Substantially all future contracts have a maturity date of less than one year.

Option contracts give the purchaser of the contract the right to buy (call) or sell (put) the security or index underlying the contract at an agreed upon price on or before the expiration of the option contract. The fair value of option contracts is based upon the closing market price of the contract. The seller of the contract is subject to market risk, while the purchaser is subject to credit risk and market risk to the extent of the premium paid to enter into the contract.

Foreign exchange contracts involve an agreement to exchange the currency of one country for the currency of another country at an agreed-upon price and settlement date. Spot and forward contracts entered into by SWIB are over-the-counter contracts, entered into with various counterparties. These contracts are valued daily, and guidelines have been established which provide minimum credit ratings for counterparties. Losses may arise from future changes in value of the underlying currency, or if the counterparties do not perform under the terms of the contract.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The following table summarizes the aggregate notional or contractual amounts for SWIB's derivative financial instruments at December 31, 2015 (in thousands):

	12/31/2015
Future contracts	\$ 10,893,341
Foreign exchange forward and spot contracts – sold	2,264,028
Foreign exchange forward and spot contracts – purchased	(2,260,754)
OTC Derivative Investment subject to Counterparty Credit Risk-Receivable (Fair Value)	2,773,146
OTC Derivative Investments subject to	
Counterparty Credit Risk-Payable (Fair Value)	(2,760,197)
Options – puts	(338,835)
Options - calls	(42,911)

**Fair Value Measurements**. The Milwaukee Public School categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

• Inputs other than quoted prices that are observable for securities, either directly or indirectly.

The following is a description of the valuation methodologies used for assets measured at fair value. There were no changes to the methodologies during the year ended June 30, 2016.

Money market accounts: Valued at the quoted net asset value (NAV) of shares held by the Plan at year end.

Mutual funds: Mutual funds are valued at the daily closing price as reported by the fund. Mutual funds held by the Plan are open-end mutual funds that are registered with the U.S. Securities and Exchange Commission. These funds are required to publish their daily NAV and to transact at that price. The mutual funds held by the Plan are deemed to be actively traded.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

_	<u>June 30, 2016</u>								
<b>Investment Type</b>	Level 1		Level 2			Level 3		Total	
Money market accounts	\$	-	\$	3,203,177	\$	_ 5	\$	3,203,177	
Mutual Funds:									
Short-Term Investment									
Grade Bond Funds		1,878,718		-		_		1,878,718	
Intermediate-Term									
Investment Grade Bond Fund		5,299,329				_		5,299,329	
	\$	7,178,047		3,203,177		- (	\$ 1	0,381,224	

Short-Term Investment Grade Bond Funds include funds with a duration of less than three years and Intermediate-Term Investment Grade Bond Funds include fund with a duration greater than three years.

#### (3) Receivables

Receivables as of June 30, 2016 for the District's individual major funds and nonmajor funds in the aggregate, including applicable allowances for uncollectible accounts, are as follows:

				School Nutrition		
		General Fund	Construction Fund	Services Fund	Nonmajor Fund	<u>Total</u>
Receivables:						
Accounts	\$	7,646,055	2,405,927	maganagana.		10,051,982
Intergovernmental-federal		37,701,510	_	7,326,315	3,591,198	48,619,023
Intergovernmental-state		29,737,111	_	Nonematical distances		29,737,111
Intergovernmental-other				**********		
Gross receivables		75,084,676	2,405,927	7,326,315	3,591,198	88,408,116
Less allowance for uncolled	tibles	(894,150)	•			(894,150)
Total receivables, net	\$	74,190,526	2,405,927	7,326,315	3,591,198	87,513,966

The District expects to collect all receivables within one year except for \$923,445.

Accounts Receivable includes \$2.4 million from a Land Contract property sale. On February 1, 2013, the City of Milwaukee (for the benefit of MPS) entered into a Land Contract to sell the property located at 4601 N. 84<sup>th</sup> Street to Hmong American Peace Academy, Ltd. (HAPA), an MPS-Non-Instrumentality Charter School.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The purchase price of the property is \$2,770,000, with \$11,000 paid at the execution of the contract. The balance of \$2,759,000, with an interest rate of 3% per annum, is being paid in monthly installments of \$15,301.35 which began March 1, 2013 and continues until maturity on February 28, 2033. Title to the property is not transferred until the purchase price with interest is fully paid and all conditions fully performed.

Remaining payments due as of June 30, 2016 are as follows:

		<u>Principal</u>	Interest	<u>Total</u>
Fiscal years:				
			-0.50	
2017	\$	112,983	70,633	183,616
2018		116,420	67,196	183,616
2019		119,961	63,655	183,616
2020		123,610	60,006	183,616
2021		127,369	56,247	183,616
2022 - 2026		697,369	220,712	918,081
2027 - 2031		810,076	108,005	918,081
2032 - 2033		<u>298,139</u>	<u>7,888</u>	306,027
Totals	s \$	<u>2,405,927</u>	654,342	3,060,269

#### (4) Interfund Transactions

Interfund borrowings are reflected as "due from/to other funds" on the accompanying financial statements.

The following balances as of June 30, 2016 represent due to/from balances among all funds:

	Due from other funds								
	_	School Nutrition							
		General	Construction	Services					
		Fund	Fund	Fund	Total				
Due to other funds:	_								
General Fund	\$		1,076,535	_	1,076,535				
Nutrition fund		***************************************	485,891	Math. Add Const.	485,891				
Nonmajor funds	_	Basel Assessment of the State o	3,548,704		3,548,704				
Total	\$ _		5,111,130	A	5,111,130				

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Balances resulted from the timing difference between the dates that interfund goods and services are provided or reimbursable expenditures occur.

The following balances as of June 30, 2016 represent transfer in/out balances among all funds:

Fund Transferred To	<b>Fund Transferred From</b>	Amount	Reason
Debt Service Fund	General Fund	\$25,245,686	To fund current year debt service

Notes to Basic Financial Statements For the Year Ended June 30, 2016

## (5) Capital Assets

Capital assets activity for the year ended June 30, 2016 was as follows:

	_	Balance July 1, 2015	Increases	Decreases	Balance June 30, 2016
Governmental activities: Capital assets, not being depreciated:					
Land Construction in	\$	31,105,876			31,105,876
progress	-	14,292,671	34,077,589	15,218,068	33,152,192
Total capital assets, not being depreciated		45,398,547	34,077,589	15,218,068	64,258,068
Capital assets, being depreciated:					
Buildings Leasehold improvements		1,050,173,559 12,219,204	15,218,068	_	1,065,391,627 12,219,204
Furniture and equipment		51,893,382	1,144,083	694,877	52,342,588
Total capital assets, being depreciated		1,114,286,145	16,362,151	694,877	1,129,953,419
Less accumulated depreciation for:					
Buildings Leasehold improvements Furniture and		(486,579,826) (4,816,952)	(21,282,240) (540,942)	********	(507,862,066) (5,357,894)
equipment		(47,764,082)	(1,435,226)	(683,181)	(48,516,127)
Total accumulated depreciation	,	(539,160,860)	(23,258,408)	(683,181)	(561,736,087)
Total capital assets, being			(C 00 C 0 5 77)	11.606	560.015.000
depreciated		575,125,285	(6,896,257)	11,696	568,217,332
Capital assets, net	\$	620,523,832	27,181,332	15,229,764	632,475,400

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Depreciation expense for governmental activities for the year ended June 30, 2016 was charged to functions/programs as follows:

Governmental activities:		
Instruction	\$	13,769,847
Community services		539,419
Pupil and staff services		2,504,655
General, administration and central services		2,192,687
Business services		3,281,715
School nutrition		970,085
Total depreciation	\$_	23,258,408

Notes to Basic Financial Statements For the Year Ended June 30, 2016

## (5A) Intangible Assets

Intangible assets activity for the year ended June 30, 2016 was as follows:

		Balance July 1, 2015	Increases	Decreases	Balance June 30, 2016
Governmental activities: Intangible assets, not being amortized:					
Work in progress	\$_	1,039,601	3,594,729	3,017,021	1,617,309
Total intangible assets, not being amortized		1,039,601	3,594,729	3,017,021	1,617,309
Intangible assets, being amortized: Software	\$_	56,435,276	3,017,021		59,452,297
Total intangible assets, being amortized		56,435,276	3,017,021		59,452,297
Less accumulated amortization for: Software		(41,321,825)	(3,935,969)		(45,257,794)
Total accumulated amortized	•	(41,321,825)	(3,935,969)		(45,257,794)
Total intangible assets being amortized	_	15,113,451	(918,948)		14,194,503
Intangible assets, net	\$_	16,153,052	2,675,781	3,017,021	15,811,812

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Notes to Basic Financial Statements For the Year Ended June 30, 2016

Amortization expense for governmental activities for the year ended June 30, 2016 was charged to functions/programs as follows:

Governmental activities:	
Instruction	\$ 2,330,241
Community services	91,285
Pupil and staff services	423,857
General, administration and central services	371,064
Business services	555,357
School nutrition	 164,165
Total amortization	\$ 3,935,969

#### (6) Short-term Borrowings

To finance on an interim basis MPS' general operating expenses pending receipt of state school aid payments, the City of Milwaukee issued \$45,000,000 of commercial paper on September 24, 2015, \$25,000,000 of commercial paper on October 1, 2015, and \$180,000,000 of Revenue Anticipation Notes (RANs), Series 2015 M7, was issued on October 22, 2015. The commercial paper matured as follows: \$45,000,000 on October 22, 2015 and \$25,000,000 on December 3, 2015. The RANs matured as follows: \$50,000,000 on December 30, 2015 and \$130,000,000 on June 30, 2016. Interest was payable at maturity. The debt was repaid from the District's equalization aid allocations received from the state government prior to June 30, 2016.

#### (7) Long-term Obligations

The City school bonds, notes and capital lease obligations outstanding at June 30, 2016 totaled \$376,470,900. Of this total, \$17,128,786 represents school bonds and notes that will be repaid by the City using the City's property tax levy. As the District does not have an obligation to repay these bonds and notes from its own property tax levy, the debt is not reflected in the District's long-term obligations. The remaining balance of \$359,342,114 represents bonds and promissory notes, the debt service of which is being reimbursed by the District to the City from the District's property tax levy. Since the District does have an obligation to repay this debt under intergovernmental cooperation agreements with the City, this debt is reflected in the District's long-term obligations. Additionally, for the year ended June 30, 2016, the District deposited \$4,836,538 of principal payments into a Bond Sinking Fund to make Qualified School Construction Bond principal payments at maturity. Sinking fund principal payments on deposit as of June 30, 2016 total \$11,561,538.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Long-term obligations of the District are as follows:

	Original	Balance			Balance	Life to Date Sinking Fund	Amount due
	amount	July 1, 2015	Additions	Reductions	June 30, 2016	Contribution	in one year
Intergovernmental cooperation agreements with							
the City of Milwaukee:							
American with Disabilities Act loans:							
2002A Refund (Trust Loans & C5, O,							
R & T) \$	5,395,000	545,804	-	339,550	206,254		206,254
4.0 - 5.0%, due in annual installments							
to September 2015	4,582,676	149,625	***************************************	149,625	_		_
2.5-3.0%, due in annual installments							
to February 2019	2,700,000	1,080,000		270,000	810,000	-	270,000
5.0%, due in installments							
to February 2024	1,350,000	1,350,000	monotono	*******	1,350,000	**********	_
5.25%, due August 15th, 2014							
to February 2019	443,810	355,906		110,952	244,954		110,954
General Obligation Bonds:							_
5.0%, due in installments to May 2021	4,095,000	3,580,000		535,000	3,045,000	_	555,000
Plus: Premium on issuance	787,801	525,202	tonishinata	87,533	437,669		*
4.0%, due in installments to March 2025	3,175,000	3,175,000		´—	3,175,000		*********
Plus: Premium on Issuance	387,059	341,734	_	45,325	296,409		***************************************
2.0 -4.0%, due in installments to	,	,		-,-			
to March 2020	3,732,791	3,732,791	announcement of the second	766,711	2,966,080	_	820,648
Oualified School Construction Bonds:	5,75=,75	0,702,77		, , , , , , , ,	2,,,,,,,,,		00,010
1.18%, due in December 2025	12,000,000	12,000,000	www.common	-	12,000,000	2,750,000	925,000
Less: Discount on issuance	(450,000)	(281,250)	_	(28,125)	(253,125)	2,750,000	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
5.25%, due August 15th, 2014	(450,000)	(201,230)		(20,125)	(233,123)		
to February 2027	37,300,000	37,300,000			37,300,000	7,350,000	2,450,000
Neighborhood Schools Initiative Bonds	37,300,000	37,300,000	_		37,300,000	7,550,000	2,450,000
(NSI), 3.5% – 4.875%, due in annual							
installments to August 2023	143,905,000	71,265,000		5,550,000	65,715,000		6,010,000
Plus: Premium on issuance	1,357,121	80,939	_	31,231	49,708		0,010,000
		/			,	*********	
Less: Discount on 2007A issuance	(338,503)	(146,131)		(21,360)	(124,771)	_	_
Plus: Premium on 2013A issuance	tenterate	4,971,591	accessed .	552,767	4,418,824	VANORALINA	
QZAB—Qualified Zone Academy Bonds,							
0%, due in annual installments to	10 210 100	1 410 200		505 202	012.005		210.665
August 2019	19,318,100	1,418,388	********	505,293	913,095	_	310,665
Pension debt refinancing:							
Capital appreciation note, due in							
annual installments beginning April 1,							
2005 through April 1, 2023	46,715,000	32,535,000	_	2,510,000	30,025,000	***************************************	3,570,000
Less: Discount	(25,232,986)	(7,993,788)		(1,510,049)	(6,483,739)		
Capital appreciation bonds, due in							
annual installments beginning April 1,							
2026 through April 1, 2041	110,525,000	110,525,000		**********	110,525,000	Montana	_
Less: Discount	(94,805,878)	(78,210,090)		(2,085,846)	(76,124,244)	***************************************	
Pension bonds, variable interest rate							
"index-linked", interest due in semi-							
annual installment, principal due							
at maturity on October 1, 2043	130,850,000	130,850,000			130,850,000	_	
Capital lease-RACM QSCB2015	38,000,000	38,000,000	_		38,000,000	1,461,538	1,461,538
Total intergovernmental cooperation							
agreement debt		\$ 367,150,721		7,808,607	359,342,114	11,561,538	16,690,059

Notes to Basic Financial Statements For the Year Ended June 30, 2016

		alance at ly 1, 2015	Additions	Reductions	Balance at June 30, 2016	Life to Date Sinking Fund Contribution	Amount due in one year
Intergovernmental cooperation agreements with							
the City of Milwaukee (from previous page)	\$ 36	7,150,721		7,808,607	359,342,114	11,561,538	16,690,059
Accrued compensated absences		8,819,410	7,034,343	7,144,402	8,709,351		7,000,000
Accrued OPEB Obligation	50	6,962,986	62,287,640	53,072,439	516,178,187	*******	www.
Net Pension Liability	10	6,238,727	156,612,144	67,124,130	195,726,741	******	
Workers' compensation claims		7,455,925	5,065,210	7,854,228	4,666,907		4,600,000
General insurance claims		383,880	247,766	305,974	325,672	*****	4,500
Life insurance benefits		2,166,983		207,524	1,959,459		399,643
Liability for other long-term benefits		285,051			285,051	April 100 April	
Total long-term obligations	\$ <u>99</u>	9,463,683	231,247,103	143,517,304	1,087,193,482	11,561,538	28,694,202

Estimated payments of compensated absences, other post employment benefits, and insurance claims are not included in the debt service requirement schedules. The compensated absences, OPEB, and insurance claims liabilities attributable to governmental activities will be liquidated primarily by the general fund.

The District has recognized workers' compensation claims liability in the governmental funds of approximately \$3,985,628 as of June 30, 2016. Accordingly, the total liability for workers' compensation claims was approximately \$8.7 million.

Aggregate scheduled debt service requirements for the retirement of the intergovernmental cooperation agreement debt (excluding capital lease obligations) as of June 30, 2016 are as follows:

	-	Principal	<u> Interest</u>	Total
Fiscal year ended June 30:				
2017	\$	15,228,521	12,722,142	27,950,663
2018		14,956,579	12,364,332	27,320,911
2019		16,540,099	11,949,349	28,489,448
2020		17,405,445	11,502,439	28,907,884
2021		16,962,520	11,056,238	28,018,758
2022 - 2026		82,467,222	48,255,089	130,722,311
2027 - 2031		54,230,001	29,582,825	83,812,826
2032 - 2036		71,390,000	18,858,950	90,248,950
2037 - 2041		81,320,001	10,123,713	91,443,714
2042 - 2044	-	18,525,000	1,729,283	20,254,283
Total	\$ _	389,025,388	168,144,360	557,169,748

Interest on the \$130,850,000 variable rate pension debt (index-linked bonds), included in the schedule of future payments above, is based upon the one-month LIBOR rate (the London Interbank Offered Rate) plus 25 basis points (.25%) and is adjusted monthly. The LIBOR interest rate was 0.46505% as of June 30, 2016.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The District leases, land and buildings with a historical cost and accumulated depreciation of \$4,656,365 and \$177,792, respectively. The District is also holding approximately \$18 million of restricted cash and investments under capital lease arrangements.

Future maximum lease payments under these capital leases at June 30, 2016 are as follows:

Fiscal year ended June 30:		
2017	\$	3,423,478
2018		3,423,478
2019		3,423,478
2020		3,423,478
2021		3,423,478
2022 - 2026		17,117,392
2027 - 2031		17,117,393
2032 - 2034		17,117,393
2035 - 2041		17,117,393
Total remaining maximum lease payments	,	85,586,961
Less amount representing interest		49,048,500
Present value of maximum lease payments	\$	36,538,461

The maximum allowable amount of City debt (including school debt) outstanding at any time shall not be greater than 5% of the total equalized taxable property in the City (Wisconsin State Statute Chapter 67.03). Wisconsin State Statute Chapter 119.49 further authorizes referendum-approved bonding in an additional amount equivalent to 2% of the equalized taxable property for school capital purposes. The total equalized taxable property in the City for calendar year 2016 was \$25,980,469,600 and the 5% debt limit was \$1,299,023,480. No referendum-approved debt is outstanding at June 30, 2016.

The District has pledged future Intradistrict Aid revenues to repay \$109,545,000 million in Neighborhood School Initiative Bonds due between the fiscal years ending June 30, 2004 and June 30, 2024. The bonds are payable solely from pledged revenues and are payable through August 1, 2023. Annual principal and interest payments on the bonds are expected to require 33.6% of net revenues at the point of the highest debt service payment, due August 1, 2023. The total principal and interest remaining to be paid on the bonds as of June 30, 2016 is \$78,190,953. Principal and interest paid for the year ended June 30, 2016 was \$8,554,385 while the Intradistrict Aid revenues were \$29,913,303.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Revenue debt payable at June 30, 2016 consists of the following:

# Neighborhood Schools Initiative Bonds Amounts Outstanding

		Principal	Interest	Total
Fiscal y	year e	ended:		
2017	\$	6,010,000	2,773,185	8,783,185
2018		6,530,000	2,489,735	9,019,735
2019		7,120,000	2,148,485	9,268,485
2020		7,740,000	1,776,985	9,516,985
2021		8,390,000	1,404,153	9,794,153
2022		9,030,000	1,030,310	10,060,310
2023		10,015,000	635,500	10,650,500
2024		10,880,000	217,600	11,097,600
	\$	65,715,000	12,475,953	78,190,953

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### Derivative Instruments - Interest Rate Swap Agreements

In December 2003, the District entered into contracts to hedge its exposure to fluctuating interest rates associated with the variable rate bonds that it issued to fund an unfunded actuarial accrued liability for pensions. These contracts are evaluated pursuant to GASB Statement No. 53, Accounting and Financial reporting for Derivative Instruments, to determine whether they effectively hedge the expected cash flows associated with interest rate exposures.

The District applies hedge accounting for derivatives that are deemed effective hedges. Under hedge accounting, the increase (decrease) in the fair value of a hedge is reported as a deferred cash flow hedge on the statement of net position. For the reporting period, all of the District's derivatives meet the effectiveness test.

The following is a summary of the fair values and notional amounts of derivative instruments outstanding as of June 30, 2016 and the changes in fair value of such derivative instruments for the year then ended as reported in the 2016 financial statements are as follows (amounts in thousands; gains shown as positive amounts, losses as negative):

	2016 Change in Fair Value		Fair Value, End of 2	2016		
	Classification	<u>Amount</u>	Classification	Amount	Notional Amount	
Governmental activities						
Interest Rate Derivatives	s:					
Pay-fixed interest rate swaps	Deferred outflow	(\$24,153)	Derivative	(\$73,891)	\$130,850	

Notes to Basic Financial Statements For the Year Ended June 30, 2016

## Objective and Terms of Hedging Derivative Instruments

The following table displays the objective and terms of the District's hedging derivative instruments outstanding at June 30, 2016, along with the credit rating of the associated counterparty (amounts in thousands).

<u>Item</u>	Type	Objective	Notional Amount	Effective <u>Date</u>	Maturity <u>Date</u>	<u>Terms</u>	Fair <u>Value</u>	Counterparty Credit Rating
A	Pay fixed, receive variable interest rate swap	Hedge of changes in cashflow on the Series 2003 D bonds	\$21,255	09/23/2011	10/1/2043	Receive LIBOR + 20 basis points, pay LIBOR + 25 basis points.	(\$11,995)	A/A2/A+
В	Pay fixed, receive variable interest rate swap	Hedge of changes in cashflow on the Series 2003 D bonds	\$49,595	09/23/2011	10/1/2043	Receive LIBOR + 20 basis points, pay LIBOR + 25 basis points.	(\$27,988)	AA- /Aa2/AA
С	Pay fixed, receive variable interest rate swap	Hedge of changes in cashflow on the Series 2003 D bonds	\$60,000	12/23/2003	10/1/2043	Receive LIBOR + 20 basis points, pay LIBOR + 25 basis points.	(\$33,908)	BBB+/A3/A
						Total Fair Value	(\$73,891)	

Objective. As a means to lower its borrowing costs when compared against fixed-rate bonds at the time of issuance in December 2003, the District entered into three interest rate swap agreements in connection with the \$130,850,000 Taxable Pension Funding Bonds, 2003 Series D (originally variable auction rate securities, converted to index-linked bonds on July 7, 2005). The intention of the swap was to effectively change the variable interest rate on the bonds to a synthetic fixed rate of 5.56%. The conversion to index-linked bonds eliminated liquidity and basis risk, and maintained the swap agreements, but with a fixed rate cost to MPS of 5.61%.

Terms. The bonds and the related swap agreements mature on October 1, 2043 and the swaps' aggregate notional amount of \$130,850,000 matches the \$130,850,000 par amount of the variable-rate bonds. The swaps were entered into at the same time the bonds were issued in December 2003, and continue to remain in effect after the conversion to index-linked bonds on July 7, 2005. Starting in fiscal year 2024, the notional value of the swap and the principal amount of the bonds decline until the debt is completely retired. Under the swap agreements, the District pays the counterparty a fixed payment of 5.56% and receives a variable payment computed as the 1-month London

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Interbank Offered rate (LIBOR) plus 20 basis points (.20%). Conversely, the District pays the bond's index linked coupon rate of LIBOR plus 25 basis points (0.25%).

Fair Value. The fair values of the interest rate swaps were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps.

#### Risks of Derivative Instruments

Credit risk – Credit risk is the risk of loss due to a counterparty defaulting on its obligations. The District seeks to minimize credit risk by requiring counterparty collateral posting provisions in its hedging derivative instruments. These terms require full collateralization should the counterparties credit ratings fall below certain levels.

As of June 30, 2016 the District was not exposed to credit risk because the swaps had negative fair value. There are three swap counterparties with whom the District has a total of three swap agreements. The credit ratings of the counterparties are provided in the prior table. To mitigate the potential for credit risk, if the credit quality is below Aa3 by Moody's Investor's Service, AA- by Standard & Poor's, and AA- by Fitch Ratings, the fair value of the swap will be fully collateralized by the counterparty. Collateral is posted with the trustee of the bonds.

Interest rate risk – The District is exposed to interest rate risk on its interest rate swap. On its payvariable, received-fixed interest rate swap, as LIBOR increases, the District's net payment on the swap increases. Alternatively, on its pay-fixed, receive-variable interest rate swap, as LIBOR or the SIFMA swap index decreases, the District's net payment on the swap increases.

Basis risk – Basis risk is the risk that arises when a hedged item and a derivative that is attempting to hedge that item are based on different indices. As a result of the District's conversion to indexlinked bonds from auction rate securities, the basis risk exposure to the District from its swap agreements was eliminated.

Termination risk – Termination risk is the risk that a derivative will terminate prior to its scheduled maturity due to a contractual event. Contractual events include bankruptcy, illegality, default and mergers in which the successor entity does not meet credit criteria. The District or the counterparty may terminate a swap if the other party fails to perform under the terms of the contract. The swaps may be terminated by the District at any time. A swap may be terminated by a counterparty if the District's credit quality rating falls below "BBB-" as issued by Standard & Poor's or "Baa3" by Moody's Investors Service. If a swap is terminated, the variable-rate bonds will no longer carry a synthetic interest rate and the District would be subject to interest costs reflective of the variable interest rates. Also, if at the time of termination the swap has a negative fair value, the District would be liable to the counterparty for a payment equal to the swap's fair value. At June 30, 2016 the swap's currently have a cumulative negative fair value of \$73.89 million.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Rollover risk – Rollover risk occurs when the hedging derivative instrument does not extend to the maturity of the hedgeable item. When the hedging derivative instrument terminates, the hedgeable item will no longer have the benefit of the hedging derivative instrument. Because the District's swap agreements extend to the maturity of the hedged debt, the District is not exposed to rollover risk.

Swap payments and associated debt – Using rates as June 30, 2016, debt service requirements of the variable-rate index-linked bonds and net swap payments, assuming current interest rates remain the same for their term, were as follows (as rates vary, variable rate interest payments and net swap payments will vary):

	Variable-r	ate bonds	Interest rate	
	Principal	Interest	swaps, net	Total
Fiscal year ended June 30:				
2017	_	608,518	6,732,167	7,340,685
2018		608,518	6,732,167	7,340,685
2019		608,518	6,732,167	7,340,685
2020		608,518	6,732,167	7,340,685
2021	M	608,518	6,732,167	7,340,685
2022 - 2026	18,825,000	2,940,453	32,530,876	54,296,329
2027 - 2031	31,250,000	2,289,984	25,334,591	58,874,575
2032 - 2036	31,250,000	1,563,343	17,295,607	50,108,950
2037 - 2041	31,000,000	839,221	9,284,491	41,123,712
2042 - 2044	18,525,000	143,352	1,585,931	20,254,283
Totals	130,850,000	10,818,943	119,692,331	261,361,274

#### (8) Fund Balance

The Board has established a formula to identify the amount of unassigned fund balance required to fund the six months of the subsequent year's school operations property tax levy. The purpose of this portion of fund balance is to provide working capital until state aids and other payments from federal agencies are received.

The formula established by this action, and the application thereof as of June 30, 2016, is as follows:

General fund unassigned fund balance \$ 40,566,631

Amount required to fund six months of the school operation's property tax levy:

Subsequent year's school operations school levy (\$260,069,165) multiplied by a ratio of subsequent year's tax days from July 1 to December 31 (76) to total calendar school year days (180)

General fund unassigned fund balance deficiency \$ (69,240,350)

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### (9) Risk Management

The District is exposed to various types of risk of loss including torts; theft of, damage to, or destruction of assets; errors or omissions; job-related illnesses or injuries to employees; natural disasters; and environmental occurrences. Also included are risks of loss associated with providing health, dental, and life insurance benefits to employees and retirees.

The District purchases commercial property insurance, auto liability insurance, errors and omissions insurance, fiduciary liability and excess liability insurance. The District assumes a \$250,000 self-insured retention for any one loss or occurrence under its self-insured general liability program. The District purchases excess liability insurance for its general liability that provides per-occurrence and general aggregate protection. The District is fully self-insured for environmental-related liabilities and purchases no excess environmental liability insurance.

The reduction in abuse and molestation liability limits effective July 1, 2013 remain in place. The District's limits remain \$1 million primary coverage and no excess coverage due to insurance market conditions.

The District provides health insurance benefits to employees and retirees through a self-insured PPO/Indemnity plan, self-insured exclusive provider organization ("EPO") plan, and a self-insured high deductible health plan (HDHP) with a health savings account (HSA) option. The District purchases stop-loss insurance for all three of the above medical and corresponding prescription drug (Rx) plans. The Rx benefits are self-funded and offered in a concert with the medical plan. Should an employee elect to forego health insurance, there is a \$500 annual opt-out program.

Effective January1, 2015 The District approved providing post-Medicare benefits to eligible retirees through a fully-insured Medicare Advantage plan. This fully-insured Medicare Advantage plan provides comparable benefits to the current self-insured PPO and EPO plans, however 2016 premium rates are 67% lower than the monthly premium for the EPO and 65% less expensive than the monthly premium for the PPO.

Life insurance benefits are provided for active and retired employees through a variable funding life insurance program. Life insurance costs that exceed certain rates are funded by MPS. Effective January 1, 2017, all benefits eligible employees will receive life insurance valued at one time annual base salary and long term disability paid by the District. Also, as of January 1, 2017, the District will provide voluntary (employee paid) supplemental life and short term disability insurance programs.

The District provides dental insurance benefits through a fully insured dental maintenance organization (DMO) and through a self-insured indemnity plan. The District does not purchase stop-loss insurance for its self-insured dental indemnity plan.

Additionally, the District provides a fully insured vision plan and medical and dependent care flexible spending programs.

The District is fully self-insured for worker's compensation benefits and does not purchase stoploss insurance.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

A liability for claims is reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of recent claim settlement trends including frequency and amount of payouts and other economic and social factors. The claim liabilities also include estimated costs for claim administration fees and outside legal and medical assistance costs. The liability for claims and judgments is reported in the general fund.

Changes in the balance of claim liabilities during the past two years are as follows:

		Year ended June 30		
	_	2016	2015	
Beginning of year liability	\$	27,421,514	34,035,943	
Current year claims and changes in estimate		149,298,712	159,439,692	
Claim payments	_	(146,751,145)	(166,054,121)	
End of year liability	\$_	29,969,081	27,421,514	

The District has recognized the liability for health and dental benefits, which totaled \$18,746,365 and \$15,948,420 as of June 30, 2016 and 2015, respectively, in the general fund. The District has also recognized a liability of \$3,985,628 and \$1,181,255 as of June 30, 2016 and 2015, respectively, in the general fund for workers' compensation claims that were due as of the respective year-end. Accrued claims also include \$16,528 of other insurance related liabilities. All other claims liabilities are considered to be long-term liabilities and are recognized in the government-wide financial statements.

#### (10) Retirement Plans

#### Wisconsin Retirement System

Plan description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

**Benefits provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

Post-retirement adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund
2006	0.8%	3%
2007	3.0	10
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$26,030,474 in contributions from the district.

Contribution rates as of June 30, 2016 are:

Employee Category	<u>Employee</u>	Employer
General (including teachers)	6.6%	6.6%
Executives & Elected Officials	6.6%	6.6%
Protective with Social Security	6.6%	9.4%
Protective without Social Security	6.6%	13.2%

At June 30, 2016, the district reported a liability of \$43,792,878 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension asset was determined by an actual valuation as of December 31, 2014 rolled forward to December 31, 2015. No material changes in assumptions of benefit terms occurred between the actuarial valuation date and the measurement date. The district's proportion of the net pension asset was based on the district's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015, the district's proportion was 2.69497853% which was a decrease of .03779237% from its proportion measured as of December 31, 2014.

For the year ended June 30, 2016, the district recognized pension expense of \$53,745,612.

At June 30, 2016, the district reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Ou	tflows of	Deferred Inflows of
	Resour	ces	Resources
Differences between expected and actual experience	\$	7,512,404	\$ 92,161,365
Changes in assumptions		30,639,404	-
Net differences between projected and actual earnings on			
pension plan investments		179,637,871	
Changes in proportion and differences between employer			
contributions and proportionate share of contributions		1,813,128	-
Employer contributions subsequent to the measurement date		13,376,990	
Total	\$	232,979,797	\$ 92,161,365

Notes to Basic Financial Statements For the Year Ended June 30, 2016

\$13,376,990 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Deferred Outflows of		Deferred Inflows of	
Year ended June 30:	Resources			Resources
2017	\$	57,098,097	\$	22,303,220
2018		57,098,097		22,303,220
2019		57,098,097		22,303,220
2020		47,320,708		22,303,220
2021		987,808		2,948,485
Thereafter		<u>-</u>		-

Actuarial assumptions. The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Actuarial Valuation Date	December 31, 2014
Measurement Date of Net Pension Liability(Asset)	December 31, 2015
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2%-5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*	2.1%

<sup>\*</sup>No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009-2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the

Notes to Basic Financial Statements For the Year Ended June 30, 2016

expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Current	Destination	Long-Term	Long-Term
	Asset	Target Asset	Expected Nominal	Expected Real
Core Fund Asset Class	Allocation %	Allocation %	Rate of Return %	Rate of Return %
US Equities	27 %	23 %	7.6 %	4.7 %
International Equities	24.5	22	8.5	5.6
Fixed Income	27.5	37	4.4	1.6
Inflation Sensitive Assets	10	20	4.2	1.4
Real Estate	7	7	6.5	3.6
Private Equity/Debt	7	7	9.4	6.5
Multi-Asset	4	4	6.7	3.8
Total Core Fund	107	120	7.4	4.5
Variable Fund Asset Class				
US Equities	70	70	7.6	4.7
International Equities	30	30	8.5	5.6
Total Variable Fund	100	100	7.9	5

New England Pension Consultants Long Term US CPI (Inflation) Forecast 2.75%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.56%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the district's proportionate share of the net pension (asset) to changes in the discount rate. The following presents the district's proportionate share of the net pension asset calculated using the discount rate of 7.20 percent, as well as what the district's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

Notes to Basic Financial Statements For the Year Ended June 30, 2016

	19	6 Decrease to			1%	Increase to
	Γ	Discount Rate	Cur	rent Discount	Dis	count Rate
		(6.20%)	R	ate (7.20%)		(8.20%)
District's proportionate share of						
the net pension liability (asset)	\$	307,164,084	\$	43,792,878	_\$_	(161,904,729)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://legis.wisconsin.gov/lab/ and reference report number 15-11.

# Employes' Retirement System of the City of Milwaukee

Plan Description – The District makes contributions to the Employes' Retirement System of the City of Milwaukee (the "System"), a cost-sharing multiple-employer defined pension plan, on behalf of all eligible City employees. The System provides retirement, disability, and death benefits to plan members and beneficiaries. The City Charter assigns the authority to establish and amend benefit provisions. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Employees' Retirement System of the City of Milwaukee, 789 North Water Street, Suite 300, Milwaukee, WI 53202.

Funding Policy – For general employees participating prior to January 1, 2014, they are required to contribute, or have contributed on their behalf, a percentage of their annual earnable compensation equal to 5.5% of their annual pensionable income, and for general employee, participating on or after January 1, 2014, they are required to contribute 4% of their annual pensionable income. The City Charter assigns the authority to establish and amend contribution requirements. The City Charter was amended so that various groups of represented and non-represented City employees hired on or after January 1, 2010 contribute 5.5% of their earnable compensation for pension benefits. The District's contributions to the System for the years ended December 31, 2015, 2014, and 2013, were \$7,645,538, \$5,676,000, and \$5,716,000, respectively, equal to the required contributions on behalf of the plan members for each year.

At June 30, 2016, the district reported a liability of \$53,735,000 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actual valuation as of December 31, 2014 rolled forward to December 31, 2015. No material changes in assumptions of benefit terms occurred between the actuarial valuation date and the measurement date. The district's proportion of the net pension liability was based on the district's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015 the district's proportion was 12.7772411% which was an increase of 0.420653% from its proportion measured as of December 31, 2014.

For the year ended June 30, 2016, the district recognized pension expense of \$7,098,984.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

At June 30, 2016, the district reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ -	\$ 2,924,000
Changes in assumptions		507,000
Net differences between projected and actual earnings on		
pension plan investments	61,283,250	-
Changes in proportion and differences between employer		
contributions and proportionate share of contributions	534,000	588,000
Employer contributions subsequent to the measurement date	4,876,599	
Total	\$ 66,693,849	\$ 4,019,000

\$4,876,599 reported as deferred outflows related to pension resulting from the System employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended June 30:	Deferred Outflows of Resources		red Inflows of Resources
2017	\$	16,474,375	\$ 1,255,938
2018		16,474,375	1,255,938
2019		16,474,375	1,255,938
2020		12,394,125	251,186
2021		-	_
Thereafter		-	<u>-</u>

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Actuarial assumptions. The last actuarial valuation was performed as of January 1, 2015, and the amounts were used to roll-forward the total pension liability to the plan's year-end December 31, 2015, and was determined using the following actuarial assumptions, applied to all prior periods included in the measurement:

Actuarial valuation date December 31, 2014 Measurement Date of Net Pension December 31, 2015 Liability Actuarial cost method Entry age normal-Level Percentage of Amortization method For pension expense; the difference between expected and actual liability experience and changes of assumptions are amortized over the average of the expected remaining service lives of all The differences between members. projected and actual earnings are amortized over a closed period of five Asset Valuation Method Fair Market value Actuarial Assumptions: Investment rate of return and discount 8.25% for calendar years through 2017, and 8.50% beginning with calendar year 2018 Projected Salary increases General City 3.0%-7.5% Police & Fire 3.0% - 14.4% Inflation Assumption 3.00% Cost of living Adjustments Vary by Employee Group as explained in summary of plan provisions Mortality Table For regular retirees and for survivors, the RP-2000 Combined Mortality Table projected nine years using Scale AA. Future generational rates are projected from 2009 based on Scale AA. For duty and ordinary disability retirees, use the RP-2000 Disability Mortality Table. For death in active service, the rates are similar to those used for regular retirees and survivors with a 6-year setback. Experience Study The actuarial assumptions used in December 31, 2015 valuation were based on the results of an actuarial experience study for the period January 1, 2007-December 31, 2011.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Long-term expected rate of return-the long-term expected rate of return on pension plan investments was determined using Callan Associates' 10 year geometric capital market projections. Projected long term rates of return for each major asset class in the Retirement System's target asset allocation as of December 31, 2015, are summarized in the following table:

			Long-term Expected
Asset Class	Policy	Actual	Rate of Return
Domestic Equity	25.00%	28.70%	9.22%
International Equity	20.00%	21.40%	7.14%
Global Equity	10.00%	7.03%	8.00%
Fixed Income	24.00%	24.14%	1.41%
Cash	1.00%	0.84%	0.87%
Real Estate	7.00%	8.38%	6.91%
Real Assets	3.00%	0.00%	5.45%
Private Equity	5.00%	3.84%	12.40%
Absolute Return	5.00%	5.67%	4.68%
	100.00%	100.00%	

Discount Rate - The discount rate used to measure the total pension liability was 8.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from ERS agencies will be made at contractually required rates, actuarially determined. Based on those assumptions, the ERS fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. The cross over analysis produces a single rate of 8.50 percent, which reflects the long-term expected rate of return on ERS investments. Therefore, the discount rate was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the district's proportionate share of the net pension liability/(asset) to changes in the discount rate - The following presents the district's proportionate share of the net pension liability/(asset) calculated using the discount rate of 8.50 percent, as well as what the district's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (7.50 percent) or 1 - percentage-point higher (9.50 percent) than the current rate (in thousands):

	1% Decrease	Current Discount	1% Increase
	(7.50%)	(8.50%)	(9.50%)
District proportionate share of			
the net pension liability (asset)	\$126,306,000	53,735,000	(7,454,000)

Additional Financial Information for the ERS- For additional information regarding ERS's financial statements and audit report, please visit the ERS web site at <a href="http://www.cmers.com/About-Us/Reports.htm">http://www.cmers.com/About-Us/Reports.htm</a>

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### Supplemental Retirement Plans

# (a) Plan Descriptions and Funding Policies

# Milwaukee Board of School Directors Early Retirement Supplement and Benefit Improvement Plan

The plan is a single-employer defined benefit pension plan established to provide benefits after early retirement which will supplement the pension benefits provided by the WRS and the System.

A participant must be an administrative, supervisory, or professional staff employee of the District who is in the collective bargaining unit represented by the Administrators and Supervisors Council, Inc (the "ASC"), an exempt employee excluded by the ASC bargaining contract, or any other employee who is identified as a covered employee by the Milwaukee Board of School Directors (MBSD) through an employment contract between such employee and the MBSD. Such employees shall become participants in the plan on the later of the effective date of the plan or the date they become a participant in the WRS. Certain classified participants represented by the ASC or any exempt employee excluded by the ASC bargaining contract and covered by the System, and certain psychologists who elected to remain in the plan after June 30, 1980 are also eligible for participation.

The Plan is classified as a "governmental plan" and is, therefore, exempt from provisions of the Employee Retirement Security Act of 1974 (ERISA).

Participants are eligible for retirement benefits provided they have made three years of participant contributions and have eight or more years of vesting service. For Plan years, effective July 1, 2003, vesting under the Plan is modified to be three years of service as a covered employee and eight or more years of vesting service. The plan provides for unreduced benefits on or after age 60 and for reduced benefits between ages 55 and 60. For participants who retire between ages 60 and 65 under the System or under the WRS, a special supplemental benefit, as defined, shall be paid until the retiree attains age 65. Benefits are paid in the form of monthly payments based on years of service and average monthly compensation for the three highest fiscal years of earnings preceding the date of retirement to a maximum benefit, for this plan and either the System or WRS, of 70% of average monthly compensation. The benefit paid under this plan for a participant whose benefit is related to the WRS shall be reduced by the amount of the WRS benefit paid. Wisconsin Act 11 directly affects the plan by decreasing the benefits paid and increasing the funded status of the plan.

In consideration of the reduced benefits to be paid by the plan as a result of Wisconsin Act 11, the District signed an agreement with the ASC to amend the plan effective July 1, 2003 as follows:

- Transfer the benefit formula under the teachers plan to the plan for those individuals who have prior MPS teaching service after July 1, 1982 and are eligible to receive a benefit from the teachers plan. Such individuals will have the option of electing either the teacher or ASC benefit formula.
- Eliminate employee contributions to the plan.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

- Close the plan to anyone who is not a covered employee as of June 30, 2003 and previous employees that are rehired after June 30, 2003.
- Eliminate the suspension of benefits provision in the plan and replace it with a new provision that suspends benefits paid from the plan if the retired annuitant is rehired as a covered employee and elects to participate as an active employee under the WRS.

In fiscal year 2004, the District received more than the required 95% of signed waivers and consents from covered employee to implement the negotiated change to the Plan. Subsequently the MBSD adopted the restated Plan at its June 2004 regular meeting.

The amendments to the plan were included in the July 1, 2003 actuarial valuation. These amendments resulted in an increase to the actuarial accrued liability of \$4,973,000 as of July 1, 2003.

In fiscal year 2005, the definition of "Year of Benefit Service" of the Plan was amended to provide for the addition of the following at the end of such definition:

For a covered employee who was an active participant in the Plan on or after July 1, 2004 and who:

- Became a covered employee on or after July 1, 1982; and
- Was covered under the MTEA-teacher collective bargaining unit and under the WRS on or after July 1, 1982; and
- Is vested under the Teachers Plan; and
- Has consented in writing to the amendment of the Plan as provided in a Negotiating Note between the Board and the ASC dated June 24, 2003.

A covered employee shall continue to be credited with the Years of Benefit Service without giving effect to Years of Benefit Service provisions of the Teachers Plan, for the periods beginning on and after July 1, 2004, except for the purpose of computing the Alternate Benefit for certain Teachers Plan participants as a result of Wisconsin Act 11 discussed above.

The plan also provides for disability benefits to vested participants if employment is terminated between ages 55 and 65 by reason of total and permanent disability as approved by the WRS. Upon the death of an active participant who is not eligible for any other form of benefit under the plan, a lump-sum death benefit of the value of the participant's employee contribution account is provided to the participant's beneficiary.

The Plan does not provide for any post-retirement increases.

The District maintains a separate "member contribution account" for each participant. Annually, as of June 30, the portion of investment income of the fund attributable to the participants' contribution is credited to the respective member contribution accounts. If a participant leaves covered employment or dies, accumulated employee contributions, plus related investment earnings, are refunded to the employee or designated beneficiary based on

Notes to Basic Financial Statements For the Year Ended June 30, 2016

their election. Classified employees are not required to make member contributions under the plan.

Effective July 1, 2003, participants are no longer required to make contributions to the Plan and the employer shall pay 100% of required plan contributions.

Accrued plan liabilities are reduced by the amount attributed to employer contributions for employees who are not vested for benefits and who terminate participation in the Plan for reasons that include termination of employment. These employer contributions are applied to reduce the cost of the Plan and not to increase benefits otherwise payable to eligible participants.

# Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers

The plan is a single-employer defined benefit pension plan established to provide benefits after early retirement which will supplement the pension benefits provided by the WRS and the System.

To be eligible for participation, an employee must be a teacher of the District who is in the collective bargaining unit represented by the Milwaukee Teachers' Education Association ("MTEA") and who is participating as an active employee in the WRS. Such employees shall become participants in the plan on the later of the effective date of the Plan or the date they become a participant in the WRS. Employees who first became participants before July 1, 1998, are vested upon participation. Employees who first became participants on or after July 1, 1998, are vested after being employed by the District for at least 15 years after July 1, 1998, in a position that is covered under the MBSD/MTEA teacher contract and that counts as creditable service under the WRS (but excluding periods of military service) and terminates employment with the District on or after the employee's 55th birthday.

Effective July 1, 2013, the District made following changes to the Plan provisions:

- Enrollment in the Plan was closed to any employees hired or rehired or transferred or demoted to the teacher unit; and
- Average monthly compensation was frozen as of July 1, 2013: and
- Creditable service was frozen for all Plan participants as of July 1, 2013; and
- Vesting service was frozen for employees hired and rehired or transferred or demoted to the teacher unit on or after July 1, 2013; and
- Participants in the Plan as of July 1, 2013 and who do not subsequently separate from service prior to eligibility for retirement shall continue to accrue vesting services under the Plan.

The plan is classified as a "governmental plan" and is, therefore, exempt from the provisions of the Employee Retirement Income Security Act of 1974 (ERISA).

Notes to Basic Financial Statements For the Year Ended June 30, 2016

The Plan provides for early reduced retirement benefits to participants who are eligible and commence their WRS benefits after age 55 and prior to age 62 and provides early retirement benefits if they commence WRS benefits after age 62 but prior to age 65. Benefits are paid in the form of monthly payments based on compensation, years of service, and a defined maximum of average monthly compensation for the three fiscal years of highest earnings preceding the date of retirement. The Plan does not provide for any post employment increases.

Accrued plan liabilities are reduced by the amount attributed to employer contributions for employees who are not vested for benefits and who terminate participation under the Plan for reasons that include termination of employment. These employer contributions are applied to reduce the cost of the Plan and not to increase benefits otherwise payable to eligible participants.

At June 30, 2016, the district reported a net pension liability of \$91,636,673 for the Plans. The net pension liability was measured as of June 30, 2016.

# Milwaukee Board of School Directors Early Retirement Supplement and Benefit Improvement Plan

For the year ended June 30, 2016, the district recognized pension expense of \$2,059,619.

At June 30, 2016, the district reported deferred outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources
Differences between expected and actual experience	\$ -
Changes in assumptions	-
Net differences between projected and actual earnings on	
pension plan investments	4,457,329
Total	\$ 4,457,329

Deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Deferr	ed Outflows of		
Year ended June 30:	Resources			
2017	\$	1,266,903		
2018		1,266,903		
2019		1,266,904		
2020		656,619		
2021		-		
Thereafter				

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# <u>Milwaukee Board of School Directors Early Retirement Supplemental Early Retirement Plan for Teachers</u>

For the year ended June 30, 2016, the district recognized pension expense of \$3,921,518.

At June 30, 2016, the district reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defe	rred Outflows of Resources	rred Inflows of Resources
Differences between expected and actual experience	\$	-	\$ 2,942,914
Changes in assumptions		-	-
Net differences between projected and actual earnings on			
pension plan investments		13,633,718	 _
Total	\$	13,633,718	\$ 2,942,914

Deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Deferred Outflows of		Deferred Inflows	
Year ended June 30:	I	Resources	I	Resources
2017	\$	3,864,061	\$	1,446,808
2018		3,864,061		1,227,349
2019		3,864,061		268,757
2020		2,041,535		-
2021		-		-
Thereafter				

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# Actuarial Assumptions

In February 2012, the Plan actuary performed an experience study based on actuarial valuations for the period July 1, 2006 to July 1, 2011. Based on this study the following assumptions were implemented effective for the July 1, 2012 actuarial valuation. The total pension liability was determined by an actuarial valuation as of July 1, 2015 and data rolled forward to June 30, 2016, above using the following actuarial methods and assumptions:

	Milwaukee Board of School Directors Early Retirement Supplement and Benefit Improvement Plan	Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers
Actuarial valuation date	July 1, 2015	July 1, 2015
Measurement date of Net Pension Liability	June 30, 2016	June 30, 2016
Actuarial cost method	Entry Age Normal	Entry age normal
Asset Valuation method	5-year smoothed market	5-year smoothed market
Investment rate of return and discount rate	7.5%	7.5%
Inflation	2.8%	0.0%
Salary increases	Certificated participants: In addition to price inflation, service based increases of up to 3.7% per year. Classified Participants: 4.0% to 5.0% per year.	No longer needed as Plan was frozen effective July 1, 2013. Therefore salary increases after this date will not be considered pensionable under the Plan.
Morality rate	Wisconsin Projected Experience Table-2005 for women and 90% of Wisconsin Projected Experience Table-2005 for men.	Wisconsin Projected Experience Table-2005 for women and 90% of Wisconsin Projected Experience Table-2005 for men.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# Long-Term Expected Rate of Return

On pension plan investments was determined using a building-block method in which bestestimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class as of December 31, 2015 are as follows:

# Milwaukee Board of School Directors Early Retirement Supplement and Benefit Improvement Plan

# Asset Class

		Long-Term Expected
SWIB Core Fund	Actual Allocation	Real Rate of Return
Domestic Equity	23.00%	4.70%
International Equity	22.00%	5.60%
Fixed Income	37.00%	1.60%
Inflation Sensitive Assets	20.00%	1.40%
Real Estate	7.00%	3.60%
Private Equity/Debt	7.00%	6.50%
Multi-Asset	4.00%	3.80%
Cash	(20.00)%	0.90%
Portfolio Target Allocation	79.00%	

# Asset Class

		Long-Term Expected
SWIB Variable Fund	Actual Allocation	Real Rate of Return
Domestic Equity	70.00%	4.70%
International Equity	30.00%	5.60%
Portfolio Target Allocation	14.00%	
BMO Fund		
Intermediate Fixed Income		1.00%
Portfolio Target Allocation	7.00%	
Long-Term Inflation Assumption		2.75%

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers

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		Long-Term Expected
SWIB Core Fund	Actual Allocation	Real Rate of Return
Domestic Equity	23.00%	4.70%
International Equity	22.00%	5.60%
Fixed Income	37.00%	1.60%
Inflation Sensitive Assets	20.00%	1.40%
Real Estate	7.00%	3.60%
Private Equity/Debt	7.00%	6.50%
Multi-Asset	4.00%	3.80%
Cash	(20.00)%	0.90%
Portfolio Target Allocation	85.00%	Long-Term Expected
SWIB Variable Fund	Actual Allocation	Real Rate of Return
Domestic Equity	70.00%	4.70%
International Equity	30.00%	5.60%
Portfolio Target Allocation	10.00%	
BMO Fund Intermediate Fixed Income		1.00%
Portfolio Target Allocation	5.00%	
Long-Term Inflation Assumption	on	2.75%

#### Single Discount Rate

The Plan is closed to future members, and the funding policy is projected to fully finance plan liabilities in the future. Actuarially determined contributions will be adjusted in the future, as experience emerges, to ensure that retiree benefits are paid.

A single discount rate of 7.5% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.5%. The projection of cash flows used to determine this single discount rate assumed that the plan sponsor would make the actuarially determined contribution as defined by the funding policy. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# Sensitivity of Net Pension Liability to the Single Discount Rate Assumption

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.5%, as well as what the Plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower (6.5%) or 1-percentage-point higher (8.5%):

# Milwaukee Board of School Directors Early Retirement Supplement and Benefit Improvement Plan

	1% Decrease	Current Discount	1% Increase
	6.5%	7.5%	8.5%
Net Pension Liability	\$11,014,676	\$6,562,190	\$2,698,254

# Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers

	1% Decrease	Current Discount	1% Increase
	6.5%	7.5%	8.5%
Net Pension Liability	\$114,508,963	\$91,636,673	\$72,187,664

## (11) Post-Employment Life and Healthcare Insurance Benefits

The District administers a single-employer defined benefit healthcare plan and life insurance plan ("the Retiree Plan"). The plan provides health insurance contributions for eligible retirees and their eligible dependents through the District's group health insurance plan, which covers both active and retired members. The plan also provides for life insurance contributions for eligible retirees through the District's group life insurance plan, which covers both active and retired members. Benefit provisions are established through collective bargaining agreements and Board policy and plan provisions which state that eligible retirees and their spouses receive lifetime healthcare benefits and eligible retirees receive lifetime life insurance benefits either on a self-paid basis or a District-paid basis at established contribution rates. The Retiree Plan was closed to employees hired or rehired on or after July 1, 2013. The Retiree Plan does not issue a publicly available financial report.

Employee and retiree contribution requirements are established through collective bargaining agreements and Board policy and plan provisions. Contributions may be amended only through negotiations between the District and the union in the case of represented employees and by Board policy, as may be amended by action of the governing body, in the case of non-represented employees. 2011 Wisconsin Acts 10 and 32 stipulate that once existing collective bargaining agreements expire, or are terminated, extended, modified or renewed, such benefit provisions are a prohibited subject of bargaining and therefore such benefits including contributions are established through Board policy and plan provisions as may be amended by action of the governing body. As of June 30, 2013 all collective bargaining agreements expired.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

An employee who is age 55 or older with 15 or more years of eligible service and 70 percent or more of the maximum accumulated sick leave at the time of retirement, in accordance with collective bargaining agreements and Board policy, will receive a monthly Board subsidy at the Board's share of the PPO/Indemnity active single plan or family plan premium rate in effect as of the employee's date of retirement. (Certain bargaining units and certain non-represented employees who submit a retirement notice by either March 1 or April 1 will receive the greater of the June 30th or July 1st premium rate as their monthly Board subsidy in accordance with their collective bargaining agreement and Board policy.) A special one-time provision providing the higher PPO/Indemnity active single plan or family plan premium rate of March 31, 2011 or July 1, 2011 was extended to certain bargaining units and non-represented employees who gave their retirement notice by April 1, 2011 and retired by the end of their regular work year in June, 2011. Generally, the Board subsidy for health insurance remains fixed for the lifetime of the retiree while the retiree continues enrollment in an MPS health plan. MPS will reimburse the retiree for the retiree's Medicare Part B premium in an amount not to exceed the Board subsidy. Employees who meet all other eligibility retirements, but do not meet the 70 percent maximum accumulated eligibility requirement for the Board subsidy, may continue coverage in an MPS health plan as a retiree on a self-paid basis at the group premium rate. There are also disability retirement provisions that provide for lifetime health coverage for the disabled retiree and eligible dependents. The surviving spouse coverage provisions for death of an employee in active service or after retirement for certain collective bargaining units and non-represented employees provide lifetime health coverage for the surviving spouse and limited coverage for eligible dependents at the established Board subsidy rate.

Effective with dates of retirement on or after July 1, 2013, eligibility provisions for retiree health insurance were changed to whichever of the following occurs earlier: (a) age 60 or older and 20 years of eligible service; OR (b) age 55 or older with 30 or more years of eligible service until sunset on July 1, 2015. Eligibility for the Board subsidy was also changed to 90 percent or more of the maximum accumulated sick leave at time of retirement for employees who meet the age and service requirements for dates of retirement on or after July 1, 2013.

The District provides an explicit subsidy for healthcare benefits that is not indexed for healthcare inflation once the member retires. However, because premiums for pre-Medicare retiree and active coverage are rated in one pool, the District is also providing an implicit subsidy after retirement that is indexed for inflation. Consequently, healthcare inflation impacts the implicit subsidy and the explicit subsidy of retirees. However, effective with dates of retirement on or after July 1, 2013, the methodology to determine premium rates was changed to establish pre-Medicare premium rates.

Effective with dates of retirement on or after July 1, 2013, the Board subsidy was changed to the Board's share of the average of the active PPO/Indemnity Health Plan and the EPO Health Plan. Upon reaching Medicare eligibility, the Board subsidy will be adjusted (reduced) to reflect coordination with Medicare. As of January 1, 2015, all Medicare eligible retirees and their Medicare eligible spouses have been enrolled in the MPS Group Medicare Advantage Plan that includes a group Medicare Part D pharmacy benefit.

Effective August 1, 2011, all active employees pay premium contributions for health insurance based on either a percentage of the active premium rate or a percentage of salary in accordance with their collective bargaining agreement and Board Policy. This is as a result of settlement of all union contracts in late 2010 and early 2011. Prior to this, there was no employee premium contribution for most active employees. Certain non-represented employees paid 5 percent of their

Notes to Basic Financial Statements For the Year Ended June 30, 2016

health plan premium. Board members pay any premium difference between the health plan they selected and the lowest cost health plan. Effective July 1, 2012 or July 1, 2013 upon expiration of labor contracts all employees will pay a percentage of premium for health insurance ranging from 5% to 14 percent based on their annual salary. Effective January 1, 2015, a High Deductible Health Plan (HDHP) with a Health Savings Account (HSA) was offered to all active employees with a lower employee premium share ranging from 2% to 9% based on their annual salary.

In general and in accordance with collective bargaining agreements, Board policy and plan provisions, retirees who meet the age and service requirements for retiree life insurance pay the premium contribution at the group rate until age 65 after which the District pays the premium. Certain collective bargaining units and non-represented employees who meet the age requirement and have 30 or more years of service receive life insurance benefits fully paid by the District. Certain other bargaining units have retiree life insurance benefits that are fully paid by the retiree at the group premium rate. Once retirees attain age 65, the life insurance coverage is reduced by 25 percent of the original coverage for each year following their 65th birthday. Coverage is not reduced below 25 percent of the original coverage in effect at time of retirement.

Effective with dates of retirement on or after July 1, 2013, eligibility provisions for retiree life insurance were changed to whichever of the following occurs earlier: (a) age 60 or older and 20 years of eligible service; OR (b) age 55 or older with 30 or more years of eligible service until sunset on July 1, 2015. The maximum benefit payable at the 25 percent reduction at age 67 was changed to \$25,000.

Effective July 1, 2010 the District established an IRC Section 115 trust for the purpose of holding assets and funding for the District's postemployment health and life insurance benefits. The trust is reported as a fiduciary fund in the District's financial statement. For fiscal year ending June 30, 2016, the District contributed \$53,072,438 (including pre-funding contributions) to the Retiree Plan. For fiscal year ending June 30, 2016, total member contributions to the Retiree Plan were \$2,654,446.

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year ending June 30, 2016, the amount actually contributed to plan, and changes in the District's net OPEB obligation to the Retiree Health Plan:

Notes to Basic Financial Statements For the Year Ended June 30, 2016

Annual required contribution	\$ 87,848,228
Interest on Net OPEB Obligation	23,066,818
Adjustment to annual required contribution	(48,627,406)
Annual OPEB cost	62,287,640
MPS Contributions made	(53,072,439)
Decrease in Net OPEB Liability	9,215,201
Net OPEB obligation, beginning of year	506,962,986
Net OPEB obligation, end of year	\$516,178,187

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year ending June 30, 2016 and the two preceding years was as follows:

		Percentage	
	Annual	of Annual	
	OPEB	<b>OPEB</b> Cost	Net OPEB
Fiscal Year Ended	Cost	Contributed	Obligation
6/30/16	\$ 62,287,640	85.2%	\$516,178,187
6/30/15	75,250,634	131.5%	506,962,986
6/30/14	93,541,008	109.1%	530,646,634

The funded status of the plan is based on the most recent actuarial valuation date of July 1, 2015 was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 997,489,628 128,837,270
Unfunded Actuarial Accrued Liability (UAAL)	\$ 868,652,358
Funded ratio (actuarial value of plan assets/AAL)	12.9%
Covered payroll (active plan members)	\$ 376,737,589
UAAL as a percentage of covered payroll	230.6 %

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the

Notes to Basic Financial Statements For the Year Ended June 30, 2016

employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (defined as the benefits covered by the plan as understood by the employer and plan members at the time of each actuarial valuation) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The District's OPEB financial disclosure information for fiscal year ending, June 30, 2016 was based on the assumptions and methods in the October 21, 2016 actuarial valuation. The District made significant changes to the retiree healthcare plan provisions and eligibility conditions effective during 2012 and 2013 which reduced both the annual OPEB cost and growth of actuarial liabilities. The impact of these changes and the anticipated accelerated retirements during fiscal years 2012 and 2013 due to these changes were measured in the valuation as of July 1, 2011. The entry age normal actuarial cost method was used. The District established an IRC Section 115 trust to contribute 105 percent of actual retiree healthcare claims to the trust beginning July 1, 2010. The actuarial assumptions include a 4.55 percent investment rate of return that reflects the District's prefunding policy and an annual healthcare cost trend rate of 8.0 percent initially, reduced by decrements to an ultimate rate of 4.5 percent after 7 years. Both rates include a 3 percent inflation assumption. The Retiree Plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll. In accordance with the GASB No. 45 standard, the unfunded actuarial liability is amortized over a 25 year period with an open amortization method. Financial statements of the Other Post Employment Benefits Trust are included on pages 102 and 103.

#### (12) Limitation on District Revenues

Wisconsin State Statutes limit the amount of revenues that school districts may derive from general school aids and property taxes unless a higher amount is approved by referendum. This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

For the fiscal year ended June 30, 2016, the District was under its revenue limitation by \$6,219.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

# (13) Excess Expenditures Over Appropriations

The following funds and departments had an excess of actual expenditures over appropriations for the year ended June 30, 2016:

		Excess	
Fund		Expenditures	
General Fund:			
Middle Schools	\$	4,510	
Multilevel Schools		272,481	
Supplemental School Support		338,707	
Art, Music, Physical Education, Library	2	2,157,183	
School Nurses		237,886	
Substitute Teachers	(	5,050,378	
School Office Staff, Support and School Safety	2	2,325,238	
Central Guidance		862,368	
Interscholastic Athletics & Academics		10,230	
Itinerant Allied Health Services		582,499	
Summer School		154,020	
District Insurance & Judgements		1,191,058	
Transportation Operations		1,437,973	
Insurance and Utilities		31,525	
CAMP	4	4,745,210	
Debt Service Fund	12	2,844,472	

The General Fund's total expenditures were less than total budget appropriations.

## (14) Commitments and Contingencies

#### (a) Grants

The District participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant program are subject to audit and adjustment by the grantor agencies. Therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2016 may be impaired. In the opinion of District management, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants. Therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

#### (b) Contractual Commitments

The District has \$47.7 million of encumbrances outstanding as of June 30, 2016 of which \$38.2 million are contractual commitments. The encumbrances and contract commitments by major and non-major funds are as follows:

		Contract
Eı	ncumbrance	Commitments
tota	ls of 6/30/16	at 6/30/16
\$	36,452,326	\$ 27,439,360
	10,694,061	10,573,887
	474,115	189,733
\$	47,620,502	\$ 38,202,980
	69,473	35,352
\$	47,689,975	\$ 38,238,332
	s \$	10,694,061 474,115 \$ 47,620,502 69,473

# (c) Litigation

The board is the defendant in litigation involving discrimination, personal injury, employee grievances, and a variety of other matters, each of which are being contested by the board. The board and management of the District believe that resolution of these contingencies will not have a material effect on the District's financial position.

# (d) FCC Channels

The District has for a number of years held a license issued by the Federal Communications Commission (FCC) for Educational Broadband Service (ESB) station KHF80 on 4 channels in the Milwaukee area. The District must renew the FCC license every 10 years, with the next renewal scheduled to take place in 2018. The FCC permits excess capacity of these stations to be leased, and MPS entered into a long-term lease of the station in 2008. MPS received \$4,200,000 upfront in March 2008, and \$55,000 per month initially, with monthly payment increases 3% each March during the contract period.

# (15) Subsequent Events

To finance on an interim basis MPS' general operating expenses pending receipt of state school aid payments, the City of Milwaukee issued \$45,000,000 of commercial paper on September 29, 2016, maturing October 25, 2016. \$180,000,000 of Revenue Anticipation Notes (RANs), Series 2016 M8, was issued on October 20, 2016. The RANs mature on October 1, 2017. Interest is payable on April 1, 2017 and at maturity.

Notes to Basic Financial Statements For the Year Ended June 30, 2016

On December 1, 2016, \$26,455,000 in Redevelopment Authority of the City of Milwaukee (RACM) Lease Revenue Bond proceeds with a premium of \$2,292,963 was received. \$27,277,963 will be used in fund Energy-Efficiency projects at three District schools and \$1,470,000 in Qualified Zone Academy Bonds (QZAB) will be used to fund Culinary Academies at four District schools and Art Academies at four District schools.

# (16) Effect of New Accounting Standards on Current Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68

Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions

Statement No. 77, Tax Abatement Disclosures

Statement No. 78, Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans

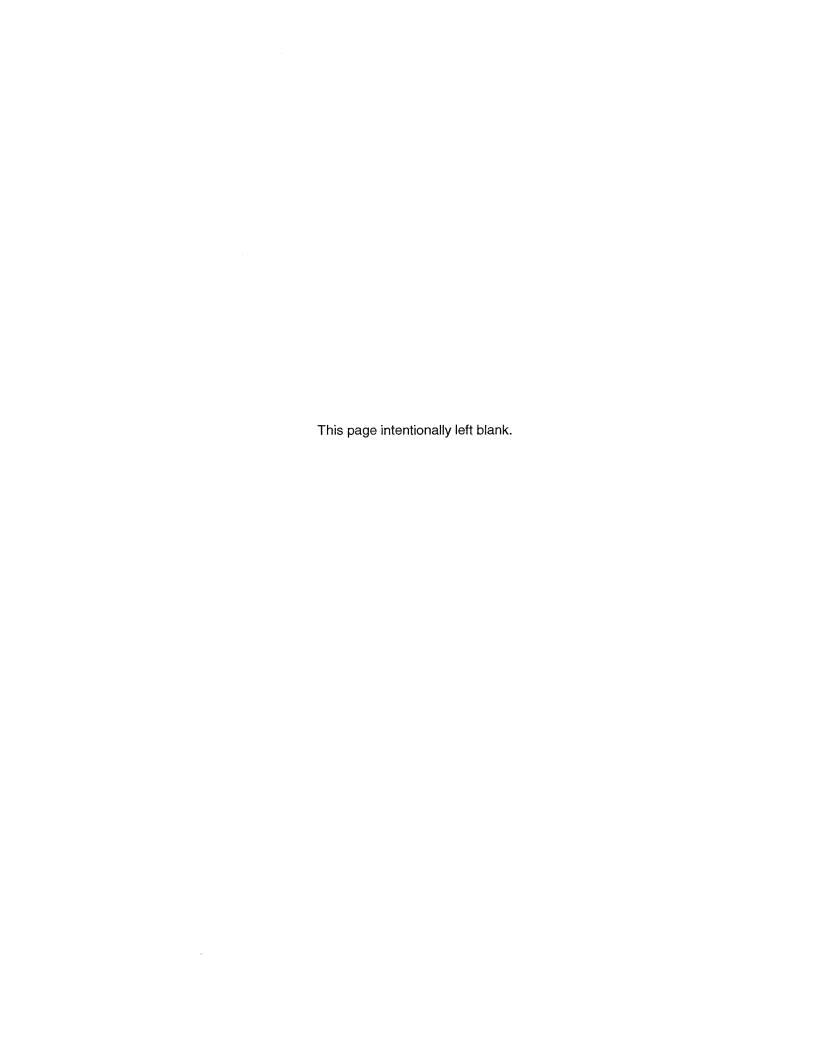
Statement No. 80, Certain External Investment Pools and Pool Participants

Statement No. 81, Irrevocable Split-Interest Agreements

Statement No. 82, Pension Issues - an amendment of GASB Statements 67, 68, 73

Statement No. 83, Certain Asset Retirement Obligations

When they become effective, application of these standards may restate portions of these financial statements.



# REQUIRED SUPPLEMENTARY INFORMATION

Required Supplementary Information

Budgetary Comparison Schedule for the General Fund

For the Year Ended June 30, 2016

		For the Year Ende	a June	30, 2016			
		Budgeted amounts			A -41		Variance with
		Adopted	u amo	Revised	Actual (GAAP basis)	Revised Budget	
		Adopted	<del></del>	Reviseu	 (GAAT Dasis)		viseu Duugei
REVENUES:							
Property Tax Levy	\$	288,037,815	\$	285,825,045	\$ 285,825,045	\$	-
Equalization & Integration Aids		550,329,868		552,750,297	552,785,243		34,946
Other State Aids		62,334,835		72,005,730	71,956,333		(49,397)
Federal Aids		14,371,039		12,554,768	16,196,591		3,641,823
Other Local Revenues		12,126,545		22,804,205	26,352,965		3,548,760
Applied Surplus		2,732,369		2,732,369			(2,732,369)
SCHOOL OPERATIONS & EXTENSION		929,932,471		948,672,414	953,116,177		4,443,763
CAMP		_		-	5,135,422		5,135,422
GRANTS		132,238,679		144,535,497	134,110,643		(10,424,854)
Total Revenues		1,062,171,150		1,093,207,911	1,092,362,242		(845,669)
EXPENDITURES:							
PROGRAM ACCOUNTS							
High Schools		60,176,595		59,993,519	58,989,431		1,004,088
Middle Schools		12,209,378		11,501,430	11,505,940		(4,510)
K-8 Schools		105,212,392		100,141,441	100,015,364		126,077
Multilevel Schools		20,162,236		19,180,974	19,453,455		(272,481)
Elementary Schools		61,166,606		57,272,177	56,673,102		599,075
Charter Schools		63,652,679		64,803,137	64,470,804		332,333
Supplemental School Support		2,151,152		4,867,339	5,206,046		(338,707)
Art, Music, Physical Education, Library		19,615,694		18,480,456	20,637,639		(2,157,183)
Grant Transitional		3,162,784		3,304,409	3,290,217		14,192
School Nurses		2,045,013		1,927,498	2,165,384		(237,886)
Substitute Teachers		6,473,373		6,083,344	12,133,722		(6,050,378)
School Office Staff, Support and School Safety		61,919,590		56,678,899	59,004,137		(2,325,238)
Central Guidance		7,802,737		7,313,877	8,176,245		(862,368)
Education Maintenance		2,309,718		4,210,290	4,114,410		95,880
Career and Technical Education		, , , <u>-</u>		191,479	172,538		18,941
Credit Recovery		2,628,914		2,746,175	2,566,829		179,346
Advanced Studies		622,539		989,200	618,826		370,374
Interscholastic Athletics & Academics		4,456,208		4,624,123	4,634,353		(10,230)
Milwaukee County Collaborative		1,074,339		1,053,587	393,562		660,025
MPS Alternative Schools/Programs		9,184,048		8,914,010	8,314,041		599,969
Itinerant Allied Health Services		5,400,003		5,247,990	5,830,489		(582,499)
Special Education Services		171,758,354		161,608,751	159,870,580		1,738,171
Summer School		2,809,160		3,020,422	3,174,442		(154,020)
Partnership/Contracted Programs		12,296,194		13,747,113	9,474,687		4,272,426
School Special and Unallotted		70,963,305		73,319,476	50,770,896		22,548,580
TOTAL - PROGRAM ACCOUNTS	<b>\$</b>	709,253,011	\$	691,221,116	\$ 	<b>\$</b>	19,563,977
	_				<del></del>		

Required Supplementary Information

Budgetary Comparison Schedule for the General Fund For the Year Ended June 30, 2016

Variance

				v ariance with
	Budgeted	amounts	Actual	Revised
	Adopted	Revised	(GAAP basis)	Budget
INDIRECT & SUPPORT SERVICES				
Board/Office of Board Governance \$	2,957,532	3,739,700	2,502,170	1,237,530
Office of Accountability and Efficiency	1,246,768	1,412,334	901,640	510,694
Office of Superintendent	809,983	878,270	823,435	54,835
Office of School Administration	9,199,743	9,895,049	7,695,982	2,199,067
Office of Academic	12,591,770	12,386,508	10,872,906	1,513,602
Office of Finance	5,691,951	5,656,333	4,991,630	664,703
Office of Operations	26,743,052	34,237,166	31,360,402	2,876,764
Office of the Chief of Staff	2,968,306	3,135,297	2,510,904	624,393
Office of Human Capital Services	5,355,537	6,529,108	4,985,299	1,543,809
Office of Innovation	15,632,337	16,560,018	13,722,670	2,837,348
TOTAL - INDIRECT & SUPPORT	83,196,979	94,429,783	80,367,038	14,062,745
OTHER ACCOUNTS				
Building Operations Sites, Tenant Costs, Utilities	54,711,662	53,775,157	51,175,309	2,599,848
Debt Service	197,162	-	-	2,377,010
District Insurance & Judgements	9,154,555	9,783,303	10,974,361	(1,191,058)
Management Intern Program	492,301	459,566	236,138	223,428
Safe Schools Supplement	· <u>-</u>	1,500	· <u>-</u>	1,500
Special & Contingent Funds	1,835,000	4,024,380	2,520,015	1,504,365
Transportation Operations	61,715,490	61,715,691	63,153,664	(1,437,973)
Regional Development	-	27,591,024	17,307,852	10,283,172
Technology Licenses & Equipment	10,298,582	17,999,113	17,304,294	694,819
TOTAL - OTHER ACCOUNTS	138,404,752	175,349,734	162,671,633	12,678,101
DIVISION OF DECREATION				
DIVISION OF RECREATION  AND COMMUNITY SERVICES				
Playgrounds & Recreation Centers	10,630,576	11,871,911	9,728,112	2.143,799
Summer School Wrap-around	5,430,818	6,498,223	5,209,241	1,288,982
Educational Programs	945,536	1,323,433	735,187	588,246
Partnership for the Arts/Humanities	1,751,386	2,639,227	1,807,744	831,483
Facilities	2,491,435	2,519,899	1,229,350	1,290,549
Insurance and Utilities	542,073	542,073	573,598	(31,525)
Benefits Clearing Account	6,416	116,416	(507,131)	623,547
TOTAL DIVISION OF RECREATION				
AND COMMUNITY SERVICES	21,798,240	25,511,182	18,776,101	6,735,081
OFFSET FOR CHARGES TO SCHOOLS AND OTH	IED			
ADJUSTMENTS TOTAL - CHARGES	(39,765,243)	(9,060,876)	(7,835,803)	(1,225,073)
ADJUSTANDA TO AND CAMBOLD	(33,703,213)	(2,000,070)	(7,030,003)	(1,225,075)
SCHOOL OPERATIONS & EXT. FUND	912,887,739	977,450,939	925,636,108	51,814,831
CAMP			4.745.210	(4.745.210)
CAIVIF			4,745,210	(4,745,210)
GRANTS	132,238,679	144,535,497	136,277,540	8,257,957
			4.044.480.080	
Total Expenditures	1,045,126,418	1,121,986,436	1,066,658,858	55,327,578
Excess of revenues over (under)				
expenditures	17,044,732	(28,778,525)	25,703,384	(54,481,909)
Transfer In (Out)	(17,044,732)	(12,401,214)	(25,245,686)	12,844,472
Insurance Proceeds			173,962	(173,962)
Proceeds from sale of capital assets	-		30,649	(30,649)
1 1000000 Holl out of capital assets			50,079	(50,047)
Change in Fund Balance	-	\$(41,179,739)	662,309	\$41,842,048
Fund halance hasinning of			70 626 024	
Fund balance-beginning of year Fund balance-end of year			\$\frac{79,636,834}{80,299,143}	
. and parametricing or year			Ψ <u>00,277,173</u>	

Required Supplementary Information

Budgetary Comparison Schedule for the School Nutrition Services Fund For the Year Ended June 30, 2016

	Budgeted amounts				Actual		Variance with
	 Adopted		Revised		(GAAP basis)		Revised Budget
Revenues:							
Lunchroom sales	\$ 1,002,986	\$	1,002,986	\$	1,164,437	\$	161,451
Other local sources	entrana.		_		394,365		394,365
State aid:	1.051.007		050 000		057.003		7.002
School nutrition aid Federal aid:	1,051,827		950,000		957,983		7,983
School nutrition aid	46,657,432		46,657,432		49,598,103		2,940,671
Other federal aid	1,521,306		1,345,932		1,292,252		(53,680)
Miscellaneous	 				114,350		114,350
Total revenues	 50,233,551	-	49,956,350		53,521,490		3,565,140
Expenditures:							
Current operating:							
School Nutrition Services	49,333,551		50,002,420		48,841,829		1,160,591
Capital Outlay	 900,000		1,002,912		341,447		661,465
Total expenditures	 50,233,551		51,005,332		49,183,276		1,822,056
Excess of revenues over(under)							
expenditures	 *******		(1,048,982)		4,338,214		5,387,196
Net change in fund balances	\$ 		(1,048,982)		4,338,214		5,387,196
Fund balance—beginning of year				•	539,429	. '	
Fund balance—end of year				\$	4,877,643		

Required Supplementary Information

For the Year Ended June 30, 2016

## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/(ASSET)

# Wisconsin Retirement System

		wisconsin Retire	mem system		
Fiscal Year end date 6/30/2016 6/30/2015	Proportion of the Net Pension Asset/(Liability) 0.0269497853% 0.0273277092	Proportionate Share of the Net Pension Liability/(Asset) \$ 43,792,878 \$ (67,124,330)	Covered Payroll 382,623,535 369,586,810	Proportionate Share of the Net Pension Asset/Liability as a Percentage of Covered Pavroll 11.45% 18.16	Plan Fiduciary Net Position as a Percentage of Covered Pavroll 98.20% 102.74
		Employes' Retirem	ent System		
Fiscal Year end date 6/30/2016 6/30/2015	Proportion of the Net Pension Asset/(Liability) 12.7771027471% 12.3564611222	Proportionate Share of the Net Pension Liability/(Asset) \$ 53,735,000 14,021,000	Covered Payroll n/a n/a	Proportionate Share of the Net Pension Asset/Liability as a Percentage of Covered Payroll n/a n/a	Plan Fiduciary Net Position as a Percentage of Covered Payroll n'a n/a
	iv	Iilwaukee Board of School Di Supplement and Benefit		ement	
Fiscal Year end date 6/30/2016 6/30/2015	Proportion of the Net Pension Asset/(Liability) 100% 100	Proportionate Share of the Net Pension Liability(Asset) \$ 6.562,190 \$ - 4.502,572		Proportionate Share of the Net Pension Asset/(Liability) as a Percentage of Covered Payroll 41.87% -25.13	Plan Fiduciary Net Position as a Percentage of Covered Payroll 294, 18% 276,23
		Retirement Plan	for Teachers		
Fiscal Year end date 6/30/2016 6/30/2015	Proportion of the Net Pension <u>Asset/(Liability)</u> 100%	Proportionate Share of the Net Pension Liability/(Asset) 91,636,673 \$ 87,715,155	Covered Payroll 250,768,000 262,224,327	Proportionate Share of the Net Pension Asset/Liability as a Percentage of Covered Pavroll 36.54% -33.45	Plan Fiduciary Net Position as a Percentage of Covered Pavroll 56,44% 56.19
	s	CHEDULE OF EMPLOYE	R CONTRIBUTION	NS	
		Wisconsin Retire	ment System		
Fiscal Year end date 6/30/2016 6/30/2015	Contractually Required Contributions \$ 26,030,471 25,878,102	Contributions in Relation to the Contractually Required Contributions 26,030,471 25,878,102	Contribution Deficiency (Excess)	Covered Payroll \$ 382,623,535 369,586,810	Contributions as a Percentage of Covered Payroll 6.80% 7.00
		Employes' Retire	ment System		
Fiscal Year end date 6/30/2016 6/30/2015	Contractually Required Contributions 9,574,716 9,719,624	Contributions in Relation to the Contractually Required Contributions 9,574,716 9,719,624	Contribution Deficiency (Excess)	Covered Payroll n/a n/a	Contributions as a Percentage of Covered Pavroll n/a n/a
	N	lilwaukee Board of School D Supplement and Benefit		ement	
Fiscal Year end date 6/30/2016 6/30/2015	Contractually Required Contributions \$ 1,618,641 2,346,545	Contributions in Relation to the Contractually Required Contributions 1,498,910 1,710,809	Contribution Deficiency (Excess) 119,731	17,917,354	Contributions as a Percentage of Covered Pavroll 9.56% 9.55
	М	ilwaukee Board of School Di Retirement Plan		l Early	
Fiscal Year end date 6/30/2016 6/30/2015	Contractually Required Contributions \$ 9,897,438 10,329,340	Contributions in Relation to the Contractually Required Contributions 9,888,196 9,540,139	Contribution Deficiency (Excess) 9,242	Covered Pavroll \$ 250,768,000 262,424,327	Contributions as a Percentage of Covered Payroll 3,94% 3.64

Required Supplementary Information For the Year Ended June 30, 2016

#### Post-Employment Life and Healthcare Insurance Benefits Schedule of Funding Progress

Actuarial Accrued Liability UAAL as a Actuarial Actuarial (AAL) -Percentage Valuation Value of Entry Age Unfunded Funded Covered of Covered Date Assets Normal AAL (UAAL) Ratio Payroll Payroll 7/1/2015 \$ 128,837,270 \$ 997,489,628 \$ 868,652,358 12.9 % \$ 376,737,589 230.6 % 7/1/2013 60,528,101 1,403,017,033 1,342,488,932 4.3 431,242,385 311.3 7/1/2011 9,368,067 1,393,486,064 1,384,117,997 488,996,859 283.1 0.7

Note: The District is required to present the above information for the three most recent actuarial studies.

#### **Schedule of Employer Contributions**

#### Postemployment Health Care Plan

Fiscal			
Year	Annual Required	Percentage	Net OPEB
Beginning	Contribution	Contributed	<b>Obligation</b>
7/1/2015	\$ 87,848,228	60.4 %	\$ 516,178,187
7/1/2014	96,317,356	102.7	506,962,986
7/1/2013	109,858,625	92.9	530,646,534
7/1/2012	110,503,788	72.3	523,394,993
7/1/2011	109,216,666	84.7	520,600,193
7/1/2010	194,969,742	33.5	389,150,650
7/1/2009	186,702,017	32.7	261,946,200

For the plan year beginning July 1, 2009, there were several changes made to the assumptions from the prior valuation done. The changes include a change in the discount rate from 4.5% to 4.55%, less increase in healthcare costs then the trend previously used, and a change in demographic assumptions, including less retirements and less new actives than expected.

Required Supplementary Information Year ended June 30, 2016

# (1) Budgeting

Annual appropriated budgets are adopted for the general, special revenue and debt service funds by June 30<sup>th</sup> each year. Budgets are adopted for the construction fund on a project-length basis. Budgets are adopted on a modified accrual basis of accounting consistent with accounting principles generally accepted in the United States of America, except for the treatment of encumbrances (see below) and property tax revenues. Property tax revenues are budgeted based on the amount levied.

In accordance with the Wisconsin Department of Public Instruction's reporting requirements, the Board exercises control over budgeted amounts at the responsibility center level within the general, special revenue, and debt service funds. The capital projects fund is controlled at the project level. During the year, budgets can be amended by approval of a majority of the members of the board.

As a management practice, the superintendent, or his or her designee, may transfer funds between functions at the department, school, or program level subject to the following criteria:

- The transaction does not exceed \$100,000
- Is not initiated by a Board member
- Will not effectuate a change in policy
- Will not create a new area of activity for the District
- Does not increase authorized staffing levels
- Does not move monies between statutory funds

Board policy requires that all annual appropriations lapse at fiscal year-end except for the following: excess budgetary authority for capital project funds lapse when a specific project is completed; deficits incurred automatically reduce the subsequent year's budget appropriations; and, with school board approval, schools are allowed to carry over appropriations into the following year up to a maximum of 1.0% of the total revised school budget each year and appropriations for special projects or planned purchases may be carried into the subsequent year.

## (2) Wisconsin Retirement System (WRS) Pension

The amounts presented in relation to the schedule of employer's proportionate share of the net pension asset and the schedule of employer contributions represents the specific data of the District. The information was derived using a combination of the employer's contribution data along with data provided by the Wisconsin Retirement System in relation to the District as a whole.

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. There were no changes in the assumptions.

The District is required to present the last ten fiscal years data; however, the standards allow the District to present as many years as are available until ten fiscal years are presented.

Required Supplementary Information Year ended June 30, 2016

# (3) Employes' Retirement System (ERS)

The amounts presented in relation to the schedule of employer's proportionate share of the net pension asset/liability and the schedule of employer contributions represents the specific data of the District. The information was derived using a combination of the employer's contribution data along with data provided by the ERS in relation to the District as a whole.

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. There were no changes in the assumptions

The District is required to present the last ten fiscal years data; however, the standards allow the District to present as many years as are available until ten fiscal years are presented.

# (4) Supplemental Retirement Plans

The amounts presented in relation to the schedule of employer's proportionate share of the net pension asset/liability and the schedule of employer contributions represents the specific data of the District. The information was derived using the employer's contribution data.

Changes of benefit terms. There were no changes of benefit terms.

Changes of assumptions. There were no changes in the assumptions

The District is required to present the last ten fiscal years data; however, the standards allow the District to present as many years as are available until ten fiscal years are presented.

Nonmajor Governmental Funds

# **Special Revenue Funds**

Special revenue funds are used and report the proceeds of specific revenue sources other than debt service or capital projects that are restricted or committed to expenditure for particular purposes. These funds include the following:

Categorically Aided Programs Fund—This fund is used to account for proceeds from federal grants that provide emphasis on social and curriculum needs of special populations within the District.

# **Debt Service Fund**

**Debt Service Fund**—This fund is used to account and report financial resources that are restricted, committed or assigned to expenditures for the payment of general long-term debt principal, interest and related costs.

Combining Balance Sheet—Nonmajor Governmental Funds
As of June 30, 2016

# Special Revenue

Assets	Categorically Aided Programs	Debt Service	Total
Receivables due from other governmental units	\$ 3,591,198		3,591,198
Total assets	\$ 3,591,198		3,591,198
Liabilities and Fund Balances			
Liabilities: Accounts Payable Due to other funds	\$ 42,494 3,548,704	VA COURTA	42,494 3,548,704
Total liabilities	3,591,198		3,591,198
Fund balances: Restricted		***************************************	
Total fund balances			
Total liabilities and fund balances	\$ 3,591,198		3,591,198

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances—Nonmajor Governmental Funds

For the Year Ended June 30, 2016

	Special Revenue		
	Categorically Aided	Debt	
	Programs	Service	Total
Revenues:			
Property taxes Federal aid:	\$ 	4,209,121	4,209,121
Other federal aid	17,217,042		17,217,042
Total revenues	17,217,042	4,209,121	21,426,163
Expenditures:			
Instructional services— special curriculum Pupil and staff services Debt service:	4,709,472 12,507,570		4,709,472 12,507,570
Principal Interest		14,648,669 14,797,376	14,648,669 14,797,376
Bond administrative fees		8,762	8,762
Total expenditures	17,217,042	29,454,807	46,671,849
Excess of revenues over (under) expenditures	_	(25,245,686)	(25,245,686)
Other financing sources: Transfers In		25,245,686	25,245,686
Total other financing sources, net	-	25,245,686	25,245,686
Net changes in fund balances	_	_	_
Fund balances: Beginning of year			
End of year	\$ 		

Categorically Aided Programs Fund

# Schedule of Revenues, Expenditures, and Changes in Fund Balance—Budget and Actual

For the Year Ended June 30, 2016

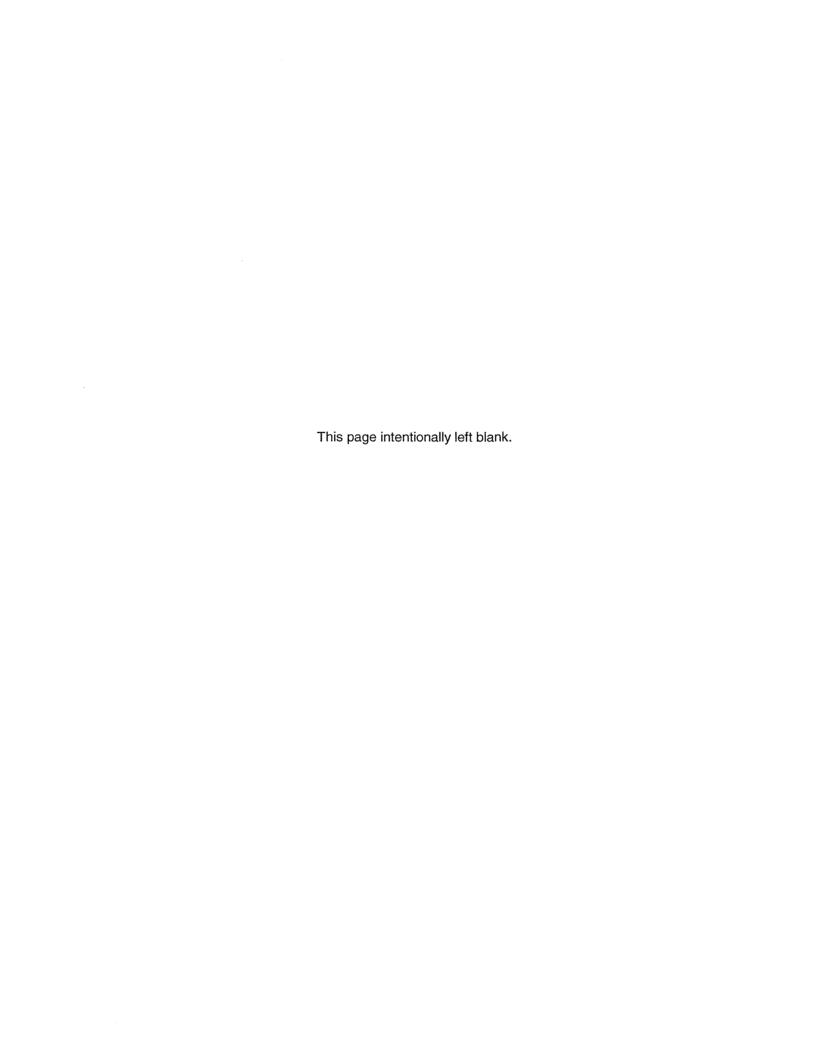
		Budgeted amo	Actual	
		Adopted	Revised	(GAAP basis)
Revenues: Federal aid:				
Other federal aid	\$	21,426,978	21,426,978	17,217,042
Total revenues		21,426,978	21,426,978	17,217,042
Expenditures: Current operating:				
Special curriculum Pupil and staff services		5,861,039 15,565,939	5,861,039 15,565,939	4,709,472 12,507,570
Total expenditures	***************************************	21,426,978	21,426,978	17,217,042
Net change in fund balance	\$			_
Fund balance—beginning of year				
Fund balance—end of year				\$

# Debt Service Fund

# Schedule of Revenues, Expenditures, and Changes in Fund Balance—Budget and Actual

For the Year Ended June 30, 2016

		Budgeted am	Actual	
	<u> </u>	Adopted	Revised	(GAAP basis)
Revenues: Property taxes	\$	_	4,209,121	4,209,121
Total revenues	***************************************	***************************************	4,209,121	4,209,121
Expenditures: Current operating: Debt service		17,044,732	16,610,335	29,454,807
Total expenditures		17,044,732	16,610,335	29,454,807
Excess of revenues over (under) expenditures		(17,044,732)	(12,401,214)	(25,245,686)
Other financing sources Transfers In		17,044,732	12,401,214	25,245,686
Total other financing sources, net		17,044,732	12,401,214	25,245,686
Net changes in fund balances	\$			***************************************
Fund balance—beginning of year				
Fund balance—end of year				\$



Fiduciary Funds

#### **Pension Trust Funds**

The pension trust funds are used to account for resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans. These funds include the following:

Milwaukee Board of School Directors Early Retirement Supplemental and Benefit Improvement Plan—This fund is used to account for the accumulation of resources for pension benefit payments for early retirement plans maintained by the District for qualified administrators.

Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers— This fund is used to account for the accumulation of resources for pension benefit payments for early retirement plans maintained by the District for qualified teachers.

Other Post Employment Benefits Trust—This fund is used to account for assets used to pay post employment benefits or fund accrued liability associated with such benefits.

# **Agency Fund**

The agency fund collects and disburses cash and investments for student organizations and activities through district schools that act in the capacity of an agent of such funds.

Combining Statement of Net Position—Pension and Other Post Employment Benefits Trust Funds
As of June 30, 2016

Assets		Milwaukee Board of School Directors Early Retirement Supplement and Benefit Improvement Plan	Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers	Other Post Employment Benefits trust	Total
Investments	•	1 200 520	2 202 177	75057467	70.040.100
Money market accounts	\$	1,388,538	3,203,177	75,257,467	79,849,182
U.S. treasury and agency securities  Mortgage-backed securities		<del></del> 69	********	17,300,088	17,300,088 69
Nongovernmental obligations		2,533,101	7,178,047	22,191,128	31,902,276
Municipal Bonds		2,333,101	7,170,047	1,447,259	1,447,259
Investment in the State of Wisconsin		42,606,775	132,534,384	.,	175,141,159
Receivables-interest and contributions	_	4,079	10,297	11,338,602	11,352,978
Total assets		46,532,562	142,925,905	127,534,544	316,993,011
Liabilities					
Accounts payable and accrued expenses		421,796	1,397,096	3,426,326	5,245,218
Total liabilities		421,796	1,397,096	3,426,326	5,245,218
Net Position					
Net position restricted for pensions	\$ _	46,110,766	141,528,809	124,108,218	311,747,793

Combining Statement of Changes in Net Position—Pension and Other Post Employment Benefits Trust Funds For the Year Ended June 30, 2016

		Milwaukee Board of School Directors Early Retirement Supplement and Benefit Improvement Plan	Milwaukee Board of School Directors Supplemental Early Retirement Plan for Teachers	Other Post Employment Benefits trust	Total
Additions:					
Employer contributions	\$	1,498,910	9,888,196	45,608,729	56,995,835
Participants contributions		MANAGEMENT.	*******	9,100,339	9,100,339
Investment income:					
Net investment from the State of Wisconsin: Core Retirement Investment Trust Fund		365,044	1.050.700		1 415 042
Variable Retirement Trust Fund		(91,466)	1,050,799 (236,385)	_	1,415,843 (327,851)
Net investment income from other investments		77,507	163,404	1,503,897	1,744,808
Total investment income:		351,085	977,818	1,503,897	2,832,800
Investment expenses		(5,759)	(13,806)	, ,	(19,565)
Net investment income	•	345,326	964,012	1,503,897	2,813,235
Total additions		1,844,236	10,852,208	56,212,965	68,909,409
Deductions:					
Benefits paid to participant's or beneficiaries		5,145,099	16,607,340	57,326,162	79,078,601
Distribution of participant contribution accounts		19,399		tumone.	19,399
Administrative expenses		62,511	174,658	82,110	319,279
Total deductions		5,227,009	16,781,998	57,408,272	79,417,279
Changes in net position		(3,382,773)	(5,929,790)	(1,195,307)	(10,507,870)
Net Position—Beginning of Year		49,493,539	147,458,599	125,303,525	322,255,663
Net Position—Ending of Year	\$	46,110,766	141,528,809	124,108,218	311,747,793

# Agency Fund

# Statement of Changes in Assets and Liabilities For the Year Ended June 30, 2016

Assets		Balance July 1, 2015	Additions	Deductions	Balance June 30, 2016
Cash and cash equivalents	\$	5,191,789	6,453,414	(6,167,835)	5,477,368
Total assets	\$	5,191,789	6,453,414	(6,167,835)	5,477,368
Liabilities					
Liabilities: Due to student organizations	\$	5,191,789	6,453,414	(6,167,835)	5,477,368
Total liabilities	\$ _	5,191,789	6,453,414	(6,167,835)	5,477,368